FINANCIAL STATEMENTS

FOR THE YEAR ENDED JUNE 30, 2023

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### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of City Council City of Westminster Westminster, South Carolina

### Report on the Audit of the Financial Statements

### **Opinion**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Westminster, South Carolina (the "City") as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Westminster, South Carolina as of June 30, 2023, and the respective changes in its financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Westminster, South Carolina and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.





To the Honorable Mayor and Members of City Council City of Westminster December 7, 2023

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Westminster, South Carolina's ability to continue as a going concern within one year after the date that the financial statements are available to be issued.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Westminster, South Carolina's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Westminster, South Carolina's ability to continue as going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

To the Honorable Mayor and Members of City Council City of Westminster December 7, 2023

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and the Schedules of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual for the General Fund, Schedule of City's Proportionate Share of Net Pension Liability – SCRS and PORS and Schedule of City's Contributions – SCRS and PORS, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinion on the financial statements that collectively comprise the City's basic financial statements. The other supplementary information, as listed in the table of contents, are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 7, 2023, on our consideration of the City of Westminster's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Westminster, South Carolina's internal control over financial reporting or on compliance.

To the Honorable Mayor and Members of City Council City of Westminster December 7, 2023

That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Westminster's internal control over financial reporting and compliance.

McKinley, Cooper & Co., UC

Greenville, South Carolina December 7, 2023

# MANAGEMENT'S DISCUSSION AND ANALYSIS

### MANAGEMENT'S DISCUSSION AND ANALYSIS

### YEAR ENDED JUNE 30, 2023

The management of the City of Westminster ("City") offers readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2023 ("FY 2023" or "2023") compared to the fiscal year ended June 30, 2022 ("FY 2022" or "2022"). The intent of this management's discussion and analysis ("MD&A") is to look at the City's financial performance as a whole. Readers are encouraged to not only consider the information presented here, but also the information provided in the financial statements, the notes to the financial statements, the required supplementary information, and the supplementary information to enhance their understanding of the City's overall financial performance.

### **Financial Highlights**

- In the Statement of Net Position, the City's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by \$12,918,655. Unrestricted net position was \$392,207 at June 30, 2023.
- The City's total net position decreased by \$757,007 from the prior year net position, since revenues of \$12,268,001 were exceeded by expenses of \$13,025,008.
- As of the close of the current year, the City's governmental funds reported combined ending fund balances of \$2,082,637, a decrease of \$393,876.
- At the end of the current year, unassigned fund balance for the General Fund was \$1,440,021, 69% of total General Fund expenditures for 2023.
- The City's capital assets increased by \$503,040 (4%). The increase in capital assets was primarily due to capital costs exceeding depreciation related to various equipment and vehicle purchases.
- The City's total debt increased \$775,878 during 2023, due to regularly scheduled principal payments of \$160,852 and new borrowings of \$936,730.
- The City's net pension liability increased by \$722,788 (24%) to \$3,731,259 at June 30, 2023.

### **OVERVIEW OF FINANCIAL STATEMENTS**

This annual report consists of two parts – *Financial Section* (which includes the MD&A, the financial statements, the required supplementary information, and the supplementary information) and the *Compliance Section*.

### **Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's financial statements. The City's financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The financial statements present two different views of the City through the use of government-wide and fund financial statements. In addition to the financial statements, this report contains required supplementary information and supplementary information that will enhance the reader's understanding of the financial condition of the City.

**Government-Wide Financial Statements.** The financial statements include two statements that present different views of the City. These are designed to provide readers with a broad overview of the City's finances in a manner similar to a private-sector business.

### MANAGEMENT'S DISCUSSION AND ANALYSIS

### YEAR ENDED JUNE 30, 2023

### **OVERVIEW OF FINANCIAL STATEMENTS (CONTINUED)**

The <u>Statement of Net Position</u> presents information on all of the City's assets and deferred outflows of resources ("deferred outflows") and liabilities and deferred inflows of resources ("deferred inflows"), with the differences between these reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. The <u>Statement of Activities</u> presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements are divided into two categories: 1) governmental activities; and 2) business-type activities. The governmental activities include administrative and general, judicial services, public safety (police and fire), public works, and recreation and tourism. The business-type activities are the City's sewer, water, electric, and solid waste operations. The government-wide financial statements can be found as listed in the table of contents.

**Fund Financial Statements**. The fund financial statements provide a more detailed look at the City's most significant activities. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like all other governmental entities in South Carolina, uses fund accounting to ensure and reflect compliance with finance-related legal requirements, such as the General Statutes or the City's budget ordinance. All of the funds of the City can be divided into two categories: governmental funds and proprietaryfunds.

**Governmental Funds** – The City uses *governmental funds* to account for those functions reported as governmental activities in the government-wide financial statements. Most of the City's basic services are accounted for in governmental funds. The focus of these funds is on how assets can readily be converted into cash flow (in and out), and what monies are left at year-end that will be available for spending in the next year. The governmental funds report using an accounting method called *modified accrual accounting* which provides a short-term spending focus. As a result, the governmental funds financial statements give the reader a detailed short-term view that helps him or her determine if there are more or less financial resources available to finance the City's services. The relationship between *governmental activities* (reported in the government-wide financial statements) and *governmental funds* is described in a reconciliation that is a part of the fund financial statements.

The City maintains five individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenue, expenditures and changes in fund balances for the General Fund and the American Rescue Plan Fund. The Hospitality Tax Fund, Firemen's 1% Fund, and Recreation Fund are non-major funds and are combined for presentation purposes. The governmental funds financial statements can be found as listed in the table of contents.

**Proprietary Funds** – The City maintains one type of proprietary fund. *Enterprise Funds* are used to account for operations that (a) are financed and operated in a manner similar to private business enterprises — where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes. The City uses an enterprise fund to account for its sewer, water, and electric activities and a separate fund to account for its solid waste operations. The proprietary fund financial statements can be found as listed in the table of contents.

**Fiduciary Fund** – The City maintains one type of fiduciary fund. *Fiduciary funds* are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to the Financial Statements** – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found as listed in the table of contents.

### **OVERVIEW OF FINANCIAL STATEMENTS (CONTINUED)**

**Required Supplementary Information** – A budgetary comparison schedule has been provided for the General Fund to demonstrate compliance with their budgets. Required pension plan schedules have been included which provide relevant information regarding the City's participation in the State retirement plans. Required supplementary information can be found as listed in the table of contents.

**Supplementary Information** – In addition to the financial statements, notes, and required supplementary information, this report includes certain supplementary information which is presented immediately following the required supplementary information. These schedules can be found as listed in the table of contents.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The following table provides a summary of the City's net position at June 30, 2023 and 2022:

	Governmental Activities				Business-Type Activities				Total			
		2023		2022		2023		2022		2023		2022
Current and Other Assets	\$	2,509,387	\$	2,587,580	\$	3,607,398	\$	3,765,753	\$	6,116,785	\$	6,353,333
Capital Assets		2,480,348		2,274,096	_	10,419,468		10,122,680		12,899,816	_	12,396,776
Total Assets		4,989,735	_	4,861,676	_	14,026,866	_	13,888,433	_	19,016,601	_	18,750,109
Deferred Outflows of Resources		399,211		379,237		457,992	_	287,090		857,203		666,327
Current Liabilities		401,585		86,485		763,550		817,370		1,165,135		903,855
Long-Term Liabilities		452,171		146,358		1,521,453		1,020,177		1,973,624		1,166,535
Net Pension Liability		1,596,476		1,426,029		2,134,783	_	1,582,442		3,731,259	_	3,008,471
Total Liabilities		2,450,232		1,658,872		4,419,786		3,419,989		6,870,018		5,078,861
Deferred Inflows of Resources		46,071		376,699	_	39,060	_	285,214	_	85,131	_	661,913
Net Investment in Capital Assets		2,191,403		2,274,096		9,405,051		9,557,872		11,596,454		11,831,968
Restricted		425,607		1,173,418		504,387		283,517		929,994		1,456,935
Unrestricted		275,633		(242,172)		116,574		628,931	_	392,207	_	386,759
Total Net Position	<u>\$</u>	2,892,643	\$	3,205,342	\$	10,026,012	\$	10,470,320	\$	12,918,655	\$	13,675,662

The City's total assets increased \$266,492 from the prior year. Current and other assets decreased \$236,548 primarily due to a decrease in cash and cash equivalents and accounts receivable. Capital assets increased \$503,040 from the prior year due to capital asset additions exceeding depreciation. Total liabilities increased \$1,791,157 from the prior year primarily due to an increase in net pension liability. The changes in deferred outflows and inflows of resources was primarily due to differences between expected and actual liability/investment experience, changes in assumptions, and changes in the percentage of the City's share of the net pension liability in the State retirement plans.

The City's net position decreased by \$757,007 during the current fiscal year primarily due to expenses exceeding revenues in 2023. Please see the discussion following the next table regarding this decrease.

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)**

The City's assets and deferred outflows exceeded liabilities and deferred inflows by \$12,918,655 as of June 30, 2023. 90% (or \$11,596,454) of total net position reflects the City's net investment in capital assets (i.e., land, buildings, water, sewer, and electric utility system, equipment, vehicles, infrastructure, etc.) less any related outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt generally must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

\$929,994 of net position represents resources that are subject to external restrictions on how they may be used. This net position is restricted primarily for tourism related expenses (hospitality taxes) and public safety expenses.

The remaining portion of the City's net position is an unrestricted net position of \$392,207.

The following table shows the changes in the City's net position for the years ended June 30, 2023 and 2022:

		Government	al Act	ivities	Business-Typ	Business-Type Activities			Total		
		2023		2022	2023	2022		2023	2022		
Revenues:											
Program Revenues:											
Charges for Services	\$	616,397	\$	630,523	\$ 8,507,198	\$ 7,957,274	\$	9,123,595	\$ 8,587,797		
Operating Grants and Contributions		353,889		320,362	-	-		353,889	320,362		
Capital Grants and Contributions		1,546,679		810,212	9,750	-		1,556,429	810,212		
General Revenues:											
Taxes		975,189		923,569	-	-		975,189	923,569		
Other	_	232,997	_	221,251	25,902	26,047	_	258,899	247,298		
Total Revenues		3,725,151		2,905,917	8,542,850	7,983,321	_	12,268,001	10,889,238		
Expenses:											
Administrative and General		565,678		501,510	-	-		565,678	501,510		
Public Safety		1,445,131		1,218,401	-	-		1,445,131	1,218,401		
Public Works		582,618		212,962	-	-		582,618	212,962		
Recreation and Tourism		666,541		600,817	-	-		666,541	600,817		
Sewer		-		-	1,408,416	1,382,191		1,408,416	1,382,191		
Water		-		-	4,206,454	1,938,380		4,206,454	1,938,380		
Electric		-		-	3,761,878	3,441,700		3,761,878	3,441,700		
Solid Waste					388,292	341,010		388,292	341,010		
Total Expenses		3,259,968	_	2,533,690	9,765,040	7,103,281	_	13,025,008	9,636,971		
Change in Net Position Before Transfers		465,183		372,227	(1,222,190)	880,040		(757,007)	1,252,267		
Transfers		(777,882)	_	140,829	777,882	(140,829)					
Change in Net Position		(312,699)		513,056	(444,308)	739,211		(757,007)	1,252,267		
Net Position - Beginning of Year		3,205,342	_	2,692,286	10,470,320	9,731,109	_	13,675,662	12,423,395		
Net Position - End of Year	\$	2,892,643		\$ 3,205,342	\$ 10,026,012	\$ 10,470,320	_	\$ 12,918,655	\$ 13,675,662		

**Governmental Activities:** Governmental activities had a decrease in net position of \$312,699. Governmental activities revenues increased by \$819,234 (28%) from the prior year, primarily due to ARP grant funds.

Expenses related to total governmental activities increased by \$726,278, or 29%, from the prior year. This increase was primarily from expenditure of ARP funds.

### MANAGEMENT'S DISCUSSION AND ANALYSIS

### YEAR ENDED JUNE 30, 2023

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)**

**Business-Type Activities:** Net position related to business-type activities (i.e., water, sewer, electric, and solid waste operations) decreased by \$444,308. This decrease was primarily due to expenses of \$9,765,040 exceeding revenues of \$8,542,850 and transfers in of \$777,882. Revenues increased by \$559,529 when compared to the prior year, primarily because the City received ARP grant money. Expenses increased by \$2,661,759 from the prior year due to ARP grant expenses.

### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the City's governmental funds reported ending fund balance of \$2,082,637, a decrease of \$393,876, or 16% lower than the prior year fund balance.

\$1,440,021 (69%) of the total fund balance of the governmental funds constitutes unassigned fund balance, which is available for spending at the City's discretion. The remainder of the fund balance is restricted/committed to indicate that it is not available for new spending: (1) for tourism-related expenditures (\$129,016), (2) for public safety (\$85,066), (3) for federal and county approved programs (\$211,525) and, for (4) debt service (\$23,941). Total unassigned fund balance of the governmental funds (General Fund) represents 40% of total governmental funds expenditures.

Highlights for the General Fund were as follows:

- Total General Fund revenues increased by \$412,094 from the prior year.
- Total General Fund expenditures increased by \$1,089,798 from the prior year, primarily due to higher public safety and public works costs, as well as ARP grant expenditures.

**Proprietary Funds**. The City's proprietary funds provide the same type of information found in the government-wide statements, but in more detail. Net position of the proprietary funds at the end of 2023 was \$10,026,012. Please see "Business-Type Activities" discussion in the previous section for details.

**General Fund Budgetary Highlights**: If budget amendments are made, they generally fall into one of three categories: amendments made to adjust the estimates used to prepare the original budget ordinance once exact information is available; amendments made to recognize new funding amounts from external sources, such as Federal and State grants; and increases in appropriations that become necessary to maintain services.

### **CAPITAL ASSET AND DEBT ADMINISTRATION**

#### Capital Assets

The City's capital assets as of June 30, 2023 amounted to \$12,899,816. The City's capital assets include land, buildings, improvements, machinery and equipment, vehicles, infrastructure, and the water, sewer, and electric utility system. The City's capital assets (net of depreciation) as of June 30, 2023 and 2022 were as follows:

	 Governmenta	Governmental Activities			Business-Type Activities				<u>Total</u>				
	 2023	2022		2023		2022		2023			2022		
Land	\$ 756,058	\$	672,000	\$	53,025	\$	53,025	\$	809,083	\$	725,025		
Construction in Progress	65,454		65,454		75,785		200,785		141,239		266,239		
Buildings and	826,341		770,774		1,202,919		1,262,628		2,029,260		2,033,402		
Improvements Vehicles and	177,469		75,489		1,015,927		441,332		1,193,396		516,821		
Equipment Infrastructure	 655,026		690,379	_	8,071,812		8,164,910	_	8,726,838	_	8,855,289		
Total	\$ 2,480,348	\$	2,274,096		\$ 10,419,468	\$	10,122,680	\$	12,899,816		\$ 12,396,776		

The total increase in the City's capital assets for 2023 was \$503,040. Major capital asset events during 2023 included the following:

- Capital asset additions consisted primarily of:
  - o Chauga Raw Water Site Project- approximately \$278,500.
  - Garbage Truck approximately \$295,000
- Depreciation expense of approximately \$139,000 for governmental activities and \$566,000 for business-type activities.

Additional information on the City's capital assets can be found in Note 4 in the notes to the financial statements.

### Debt

As of June 30, 2023, the City had total outstanding debt of \$1.673,309. The City's total debt as of June 30, 2023 and 2022 were as follows:

	 Governmental Activities			Business-Type Activities				Total				
	 2023	20	22		2023		2022		2023		2022	
Capital Lease Payable	\$ 288,945	\$	-	\$	1,014,417	\$	564,808	\$	1,303,362	\$	564,808	
Conserfund Loan	 				369,947		332,623		369,947		332,623	
Total	\$ 288,945	\$	_	\$	1,384,364	\$	897,431	\$	1,673,309	\$	897,431	

The total increase in the City's debt for 2023 was \$775,878 or 86%. Major events during 2023 included the following:

### **Business-Type Activities:**

- Capital lease issuance of \$937,000.
- Scheduled principal payments on revenue bonds and capital leases of approximately \$161,000.
- ConserFund borrowing of approximately \$37,000.

Additional information regarding the City's long-term obligations can be found in Note 5 in the notes to the financial statements.

### CITY OF WESTMINSTER, SOUTH CAROLINA MANAGEMENT'S DISCUSSION AND ANALYSIS

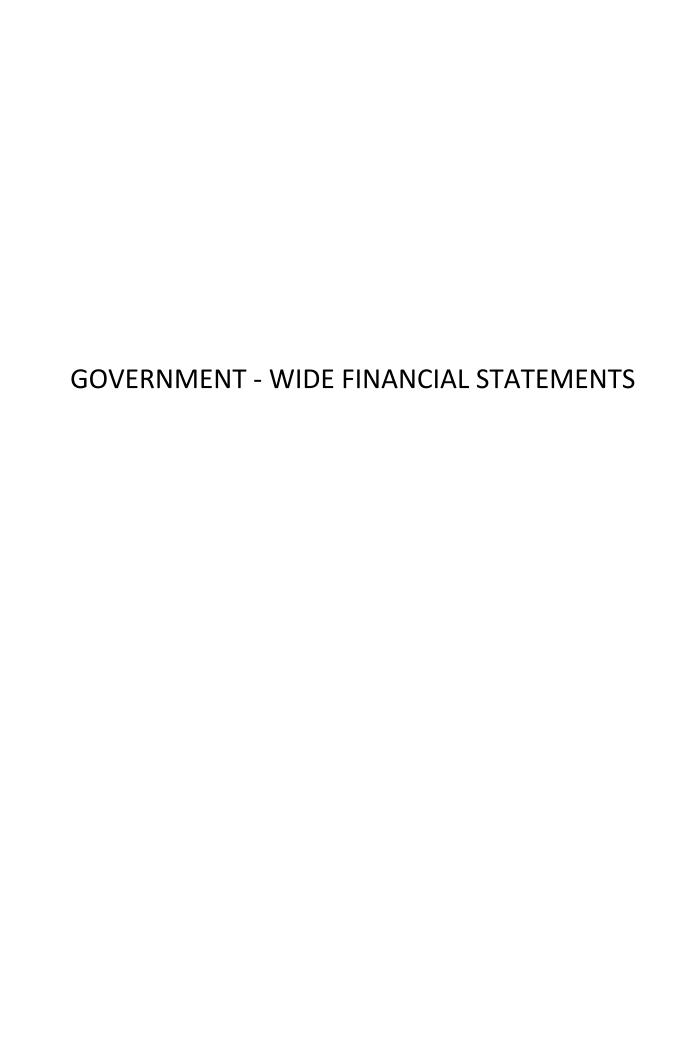
### YEAR ENDED JUNE 30, 2023

### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

The City's elected officials and staff considered many factors when setting the fiscal year end June 30, 2023 budget. The state of the economy, anticipated construction activity, future capital needs, and the best interests of the City's residents were all taken into account.

### **CONTACTING THE CITY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide Westminster's citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances, and to demonstrate the City's accountability for the public assets under its management. Please contact the City of Westminster Administration Department, PO Box 399, Westminster, South Carolina 29693, with any questions or to request additional information.



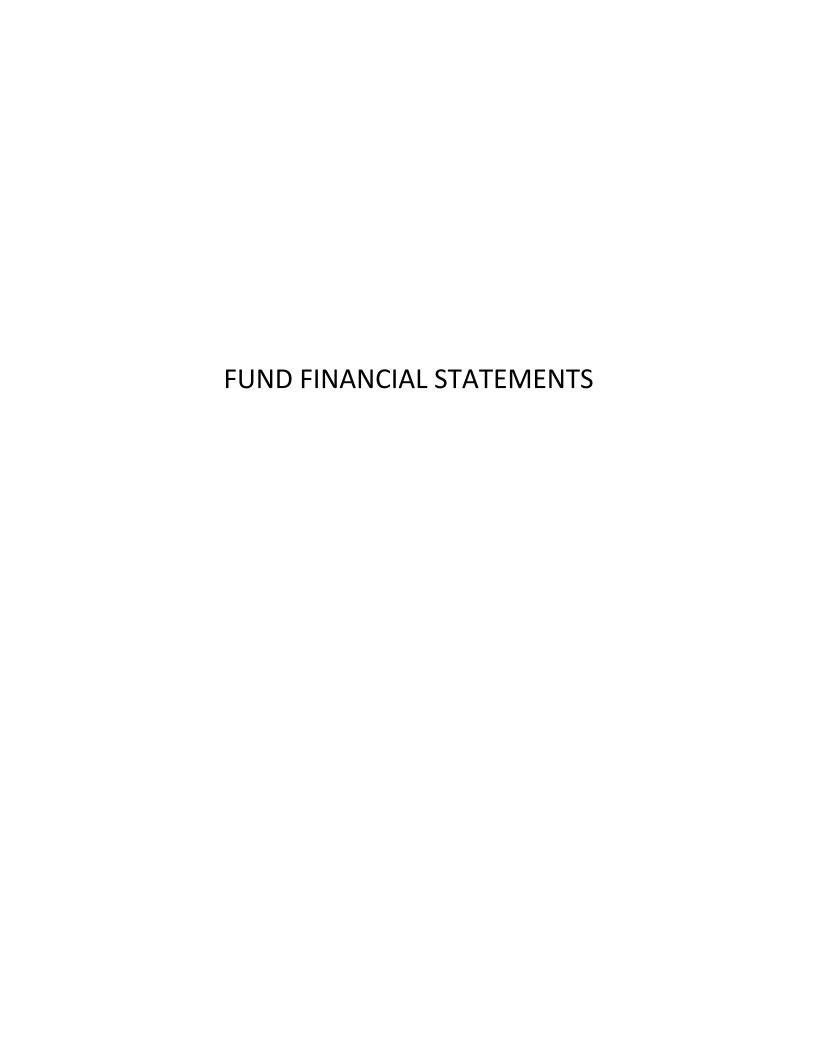
### STATEMENT OF NET POSITION JUNE 30, 2023

		ERNMENTAL CTIVITIES		INESS-TYPE CTIVITIES		TOTAL
ASSETS						
Cash and Cash Equivalents	\$	1,625,593	\$	1,573,097	\$	3,198,690
Accounts Receivable	*	414,877	•	1,444,512	*	1,859,389
Taxes Receivable		40,645		-		40,645
Interfund Balances		(5,245)		5,245		-
Inventory		-		80,157		80,157
Restricted Assets				,		,
Cash and Cash Equivalents		433,517		504,387		937,904
Capital Assets						
Non Depreciable		821,512		128,810		950,322
Depreciable		4,331,221		24,043,108		28,374,329
Less Accumulated Depreciation		(2,672,385)		(13,752,450)		(16,424,835)
TOTAL ASSETS	-	4,989,735		14,026,866		19,016,601
DEFERRED OUTFLOWS OF RESOURCES						
Deferred Pension Charges		399,211		457,992		857,203
TOTAL DEFERRED OUTFLOWS OF RESOURCES		399,211		457,992		857,203
TOTAL DELI ERRED GOTT EGNO OF REGOGRACES		000,211		407,002		007,200
LIABILITIES						
Accounts Payable		365,874		391,515		757,389
Employee Benefits Withheld and Accrued		35,711		33,313		69,024
Customer Deposits		-		338,722		338,722
Non-Current Liabilities						
Due Within One Year						
Compensated Absences		81,614		68,544		150,158
Capital Leases Payable		68,034		134,895		202,929
ConserFund Loan Payable		-		34,566		34,566
Due In More Than One Year						
Compensated Absences		81,612		68,545		150,157
Capital Leases Payable		220,911		879,522		1,100,433
ConserFund Loan Payable after One Year		-		335,381		335,381
Net Pension Liability		1,596,476		2,134,783		3,731,259
TOTAL LIABILITIES		2,450,232		4,419,786		6,870,018
DEFERRED INFLOWS OF RESOURCES						
Deferred Pension Credits		46,071		39,060		05 121
TOTAL DEFERRED INFLOWS OF RESOURCES		46,071		39,060		85,131 85,131
TOTAL DELEKKED IN LOWS OF RESOURCES	-	40,071	-	39,000		05,151
NET POSITION						
Investment in Capital Assets		2,191,403		9,405,051		11,596,454
Restricted for		,,		-,,		, ,
Public Safety		85,066		-		85,066
Recreation and Tourism		129,016		-		129,016
Other		211,525		504,387		715,912
Unrestricted		275,633		116,574		392,207
TOTAL NET POSITION	\$	2,892,643	\$	10,026,012	\$	12,918,655

### STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2023

### NET (EXPENSES) REVENUE AND CHANGES IN NET POSITION

			DD O D AM DEVENUES					CHANGES IN NET POSITION						
						RAM REVENUES PERATING		CAPITAL		PRIN	MARY GOVERNMENT			
	E	XPENSES		ARGES FOR SERVICES		ANTS AND TRIBUTIONS		ANTS AND TRIBUTIONS		/ERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES		TOTAL	
FUNCTION/PROGRAM ACTIVITIES PRIMARY GOVERNMENT:														
GOVERNMENTAL ACTIVITIES:  General Government	\$	FCF C70	\$	242.070	\$		Φ.	4 400 040	\$	961,540	¢.	\$	961,540	
Public Safety	Ф	565,678 1,445,131	Ф	343,870 86,952	ф	303,889	\$	1,183,348 139	Ф	(1,054,151)	\$ -	Ф	(1,054,151)	
Public Works		582,618		00,932		303,869		363,192		(219,426)			(219,426)	
Recreation and Tourism		666,541		185,575		50,000		303,192		(430,966)	_		(430,966)	
TOTAL GOVERNMENTAL ACTIVITIES		3,259,968		616,397		353,889		1,546,679		(743,003)			(743,003)	
		0,200,000	-					1,010,010		(1.10,000)			(* ***)	
BUSINESS-TYPE ACTIVITIES:														
Sewer System		1,408,416		869,412		-		-		-	(539,004)		(539,004)	
Water System		4,206,454		2,898,653		-		9,750		-	(1,298,051)		(1,298,051)	
Electric System		3,761,878		4,294,320		-		-		-	532,442		532,442	
Solid Waste		388,292		444,813				<u>-</u>		<u> </u>	56,521		56,521	
TOTAL BUSINESS-TYPE ACTIVITIES		9,765,040		8,507,198		-		9,750		-	(1,248,092)		(1,248,092)	
TOTAL PRIMARY GOVERNMENT	\$	13,025,008	\$	9,123,595	\$	353,889	\$	1,556,429		(743,003)	(1,248,092)		(1,991,095)	
		ERAL REVENU XES:	IES:											
			Levied	for General Pur	poses					717,132	-		717,132	
		Hospitality Tax								192,822	-		192,822	
		Accommodation								5,700	-		5,700	
				xes and Franchi		_				59,535	-		59,535	
			butions	Not Restricted t	o Specific	Programs				59,623	- 4 500		59,623	
		terest Income iscellaneous								15,097 158,277	1,566 24,336		16,663	
		iscellaneous terfund Transfel								(777,882)	24,336 777,882		182,613	
	""	teriuriu Transiei	5							(111,002)	111,002			
	1	OTAL GENER	AL REV	ENUES AND T	RANSFER	ıs.				430,304	803,784		1,234,088	
		CHANGE IN N	ET POS	SITION						(312,699)	(444,308)		(757,007)	
	NET	POSITION, BE	GINNIN	IG OF YEAR						3,205,342	10,470,320		13,675,662	
	NET	POSITION, EN	D OF Y	EAR					\$	2,892,643	\$ 10,026,012	\$	12,918,655	



### BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2023

	GENERAL FUND		AMERICAN RESCUE PLAN FUND		OTHER ERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS		
ASSETS								
Cash and Cash Equivalents Restricted Assets - Cash and Cash Equivalents Accounts Receivable Taxes Receivable Interfund Receivable	\$	1,415,009 46,958 67,917 40,645	\$ 211,525 330,884 - 325,639	\$	210,584 175,034 16,076	\$	1,625,593 433,517 414,877 40,645 325,639	
TOTAL ASSETS	\$	1,570,529	\$ 868,048	\$	401,694	\$	2,840,271	
LIABILITIES AND FUND BALANCES LIABILITIES								
Accounts Payable Employee Benefits Withheld and Accrued	\$	26,562 31,823	\$ 325,639	\$	13,673 3,888	\$	365,874 35,711	
Interfund Payable		-	330,884		-		330,884	
TOTAL LIABILITIES		58,385	656,523		17,561		732,469	
DEFERRED INFLOWS OF RESOURCES								
Unavailable Revenue - Property Taxes		25,165	 		-		25,165	
TOTAL DEFERRED INFLOWS OF RESOURCES		25,165	 -				25,165	
TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES		83,550	 656,523		17,561		757,634	
FUND BALANCES Restricted for:								
Debt Service		23,941	-		-		23,941	
Public Safety		13,660	-		71,406		85,066	
Tourism Related Expenditures		9,357	-		119,659		129,016	
Federal and County Approved Programs		-	211,525		-		211,525	
Committed to: Recreation and Tourism		_	_		193,068		193,068	
Unassigned		1,440,021	-		· -		1,440,021	
TOTAL FUND BALANCES		1,486,979	 211,525		384,133		2,082,637	
TOTAL LIABILITIES AND FUND BALANCES	\$	1,570,529	\$ 868,048	\$	401,694	\$	2,840,271	

### RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2023

Fund balances - total governmental funds	\$ 2,082,637
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in the governmental funds. The cost of the assets was \$5,152,733 and the accumulated depreciation was \$2,672,385.	2,480,348
Property taxes receivable will be collected this year, but are not available soon enough to pay for the current period's expenditures, and therefore have been deferred in the governmental funds.	25,165
The City's proportionate shares of the net pension liability, deferred outflows of resources, and deferred inflows of resources related to its participation in the State retirement plans are not recorded in the governmental funds but are recorded in the Statement of Net Position.	(1,243,336)
Long-term liabilities, debt and capital lease obligations, are not due or payable in the current period and therefore are not reported as liabilities in the governmental funds.  Long-term liabilities consisted of the following:	
Capital lease payable Compensated absences	 (288,945) (163,226)
Net position of governmental activities	\$ 2,892,643

### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2023

	GENERAL FUND	AMERICAN RESCUE PLAN FUND	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS			
REVENUES							
Property Taxes	\$ 716,549	\$ -	\$ -	\$ 716,549			
Intergovernmental Revenues	357,469	-	63,647	421,116			
Licenses, Permits and Fees	346,795	-	378,397	725,192			
Fines and Forfeitures	86,952	-	-	86,952			
Miscellaneous and Other	459,632	-	29,753	489,385			
Payments in Lieu of Taxes and Franchise Fees	59,535	-	-	59,535			
Interest Income	15,097	<u> </u>		15,097			
TOTAL REVENUES	2,042,029	<u> </u>	471,797	2,513,826			
EXPENDITURES							
CURRENT OPERATING							
General Government	555,608	-	-	555,608			
Public Safety	1,492,545	-	10,915	1,503,460			
Public Works	541,202	-	-	541,202			
Recreation and Tourism	48,095	-	595,017	643,112			
Capital Outlay	159,638	-	185,743	345,381			
DEBT SERVICE							
Principal Retirement	27,961	-	_	27,961			
TOTAL EXPENDITURES	2,825,049		791,675	3,616,724			
EXCESS (DEFICIENCY) OF REVENUES							
OVER EXPENDITURES	(783,020	-	(319,878)	(1,102,898)			
OTHER FINANCING SOURCES (USES)							
Capital Lease Proceeds	316,906	-		316,906			
Interfund Transfers In	-	1,169,998	_	1,169,998			
Interfund Transfers In (Out)	587,481	(1,464,691)	99,328	(777,882)			
NET CHANGE IN FUND BALANCES	121,367	(294,693)	(220,550)	(393,876)			
FUND BALANCES, BEGINNING	1,365,612	506,218	604,683	2,476,513			
FUND BALANCES, ENDING	\$ 1,486,979	\$ 211,525	\$ 384,133	\$ 2,082,637			

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2023

Net change in fund balances - total governmental funds	\$ (393,876)
Amounts reported for the governmental activities in the Statement of Activities are different because:	
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. They are considered revenues in the Statement of Activities.	583
Repayment of bond principal (including refunding principal payments) is recognized in the governmental funds, but the repayment reduces long-term obligations in the Statement of Net Position. This amount is the total reduction in outstanding principal in the current year.	27,961
Capital lease proceeds provide current financial resources to the governmental fund, but issuing debt or	
entering into notes payable increases long-term liabilities in the Statement of Net Position.	(316,906)
The governmental funds report capital asset additions as expenditures. However, in the Statement of Activities, capital outlay expenses that qualify as capital assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense of \$139,129	
was exceeded by capital asset additions of \$345,381 in the current period.	206,252
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.	(16,868)
Changes in the City's proportionate share of the net pension liability, deferred outflows of resources, and deferred inflows of resources for the current year are not reported in the governmental funds but are reported in the Statement of Activities.	180,155
Change in net position of governmental activities	\$ (312,699)

### STATEMENT OF NET POSITION - PROPRIETARY FUNDS JUNE 30, 2023

ASSETS CURRENT ASSETS	UTILITY FUND	SOLID WASTE FUND	TOTAL ENTERPRISE FUNDS
Cash	\$ 1,071,418	\$ 501,679	\$ 1,573,097
Restricted Assets - Cash and Cash Equivalents	504,387	-	504,387
Accounts Receivable	1,370,591	73,921	1,444,512
Interfund Receivables	330,884	-	330,884
Inventory	80,157		80,157
TOTAL CURRENT ASSETS	3,357,437	575,600	3,933,037
CAPITAL ASSETS			
Land and Land Rights	53,025	-	53,025
Construction in Progress	75,785	-	75,785
Buildings and Improvements	5,421,882	10,000	5,431,882
Equipment and Vehicles	2,261,557	934,644	3,196,201
Infrastructure	15,415,025	-	15,415,025
Less Accumulated Depreciation	(13,135,809)	(616,641)	(13,752,450)
TOTAL NON-CURRENT ASSETS	10,091,465	328,003	10,419,468
TOTAL ASSETS	13,448,902	903,603	14,352,505
DEFERRED OUTFLOWS OF RESOURCES			
Deferred Pension Charges	399,078	58,914	457,992
TOTAL DEFERRED OUTFLOWS OF RESOURCES	399,078	58,914	457,992
LIABILITIES CURRENT LIABILITIES			
Accounts Payable	388,399	3,116	391,515
Employee Benefits Withheld and Accrued	29,401	3,912	33,313
Customer Deposits	338,722	-	338,722
Interfund Payable	325,639	-	325,639
Compensated Absences	54,219	14,325	68,544
Capital Leases Payable	101,263	33,632	134,895
ConserFund Loan Payable	34,566	-	34,566
TOTAL CURRENT LIABILITIES	1,272,209	54,985	1,327,194
NON-CURRENT LIABILITIES			
Compensated Absences	54,220	14,325	68,545
Capital Leases Payable after One Year	603,154	276,368	879,522
ConserFund Loan Payable after One Year	335,381	-	335,381
Net Pension Liability	1,860,174	274,609	2,134,783
TOTAL NON-CURRENT LIABILITIES	2,852,929	565,302	3,418,231
TOTAL LIABILITIES	4,125,138	620,287	4,745,425
DEFERRED INFLOWS OF RESOURCES			
Deferred Pension Credits	34,035	5,025	39,060
TOTAL DEFERRED INFLOWS OF RESOURCES	34,035	5,025	39,060
NET POSITION			
Net Investment in Capital Assets	9,387,048	18,003	9,405,051
Restricted - Other	504,387	-	504,387
Unrestricted	(202,628)	319,202	116,574
TOTAL NET POSITION	\$ 9,688,807	\$ 337,205	\$ 10,026,012

## STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION - PROPRIETARY FUNDS YEAR ENDED JUNE 30, 2023

OPERATING REVENUES			ID WASTE FUND	TOTAL ENTERPRISE FUNDS		
Utility Billings	\$	7,909,001	\$	444,813	\$	8,353,814
Other Customer Fees		60,705		, -		60,705
Other		115,599		-		115,599
TOTAL OPERATING REVENUES		8,085,305		444,813		8,530,118
OPERATING EXPENSES						
Electric		3,426,665		-		3,426,665
Sewer		1,066,075		-		1,066,075
Water		3,501,914		-		3,501,914
Solid Waste		-		347,995		347,995
Administrative		833,922		-		833,922
Depreciation		526,328		40,297		566,625
TOTAL OPERATING EXPENSES		9,354,904		388,292		9,743,196
OPERATING INCOME (LOSS)		(1,269,599)		56,521		(1,213,078)
NON-OPERATING REVENUES (EXPENSES)						
Interest Income		1,566		-		1,566
Interest Expense		(20,390)		(1,455)		(21,845)
TOTAL NON-OPERATING REVENUES (EXPENSES)		(18,824)		(1,455)		(20,279)
INCOME (LOSS) BEFORE OTHER FINANCING SOURCES (USES)		(1,288,423)		55,066		(1,233,357)
OTHER FINANCING SOURCES (USES)						
Grant Award		9,750		-		9,750
Sale of Capital Assets		-		1,417		1,417
Interfund Transfers In (Out)		764,309		13,573		777,882
TOTAL OTHER FINANCING SOURCES (USES)		774,059		14,990		789,049
CHANGE IN NET POSITION		(514,364)		70,056		(444,308)
NET POSITION, BEGINNING OF YEAR		10,203,171		267,149		10,470,320
NET POSITION, END OF YEAR	\$	9,688,807	\$	337,205	\$	10,026,012

### STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS YEAR ENDED JUNE 30, 2023

CASH FLOWS FROM OPERATIONS	UTILITY FUND	SOLID WASTE FUND	TOTAL ENTERPRISE FUNDS
Receipts from Customers	\$ 7,716,272	\$ 437,108	\$ 8,153,380
Payments to Employees and Related Benefits	(1,240,184)	(240,423)	(1,480,607)
Payments to Suppliers	(7,150,464)	(119,400)	(7,269,864)
NET CASH FLOWS FROM OPERATING ACTIVITIES	(674,376)	77,285	(597,091)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES			
Interfund Transfers of Cash In (Out)	764,309	13,573	777,882
NET CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	764,309	13,573	777,882
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Proceeds from Grant Award	9,750	-	9,750
Proceeds from Issuance of Long-term Debt	309,824	310,000	619,824
Principal Paid on Long-term Debt	(71,083)	(61,808)	(132,891)
Interest Paid on Long-term Debt	(20,390)	(1,455)	(21,845)
Sale of Capital Assets	-	1,416	1,416
Purchase of Capital Assets	(568,473)	(294,946)	(863,419)
NET CASH FLOWS FROM CAPITAL AND	<u> </u>		
RELATED FINANCING ACTIVITIES	(340,372)	(46,793)	(387,165)
CASH FLOWS FROM INVESTING ACTIVITIES			
Interest on Investments	1,573	-	1,573
NET CASH FLOWS FROM INVESTING ACTIVITIES	1,573		1,573
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	(248,866)	44,065	(204,801)
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR	1,824,671	457,614	2,282,285
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$ 1,575,805	\$ 501,679	\$ 2,077,484
CLASSIFIED AS:			
Current Assets	\$ 1,071,418	\$ 501,679	\$ 1,573,097
Restricted Assets	504,387		504,387
TOTALS	\$ 1,575,805	\$ 501,679	\$ 2,077,484

### CITY OF WESTMINISTER

### STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS (Continued) YEAR ENDED JUNE 30, 2023

### RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH

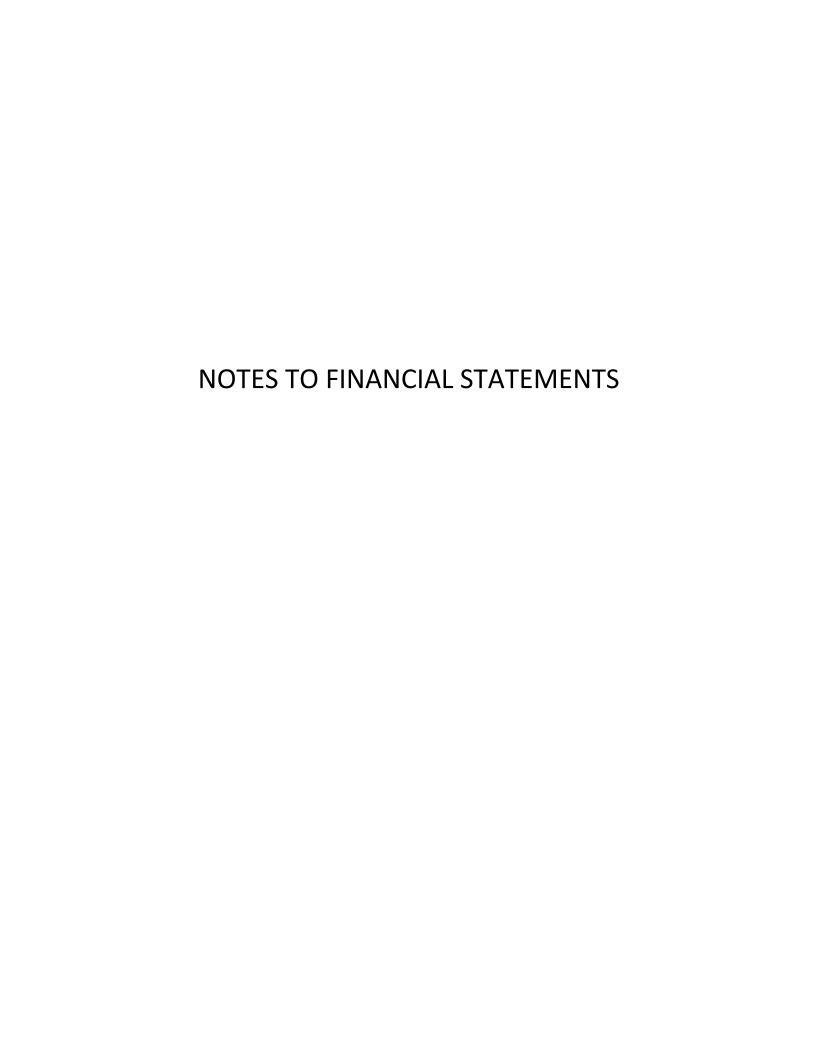
FLOWS FROM OPERATING ACTIVITIES:	UTILITY FUND	SOLID WASTE FUND		TOTAL ENTERPRISE FUNDS	
OPERATING INCOME (LOSS)	\$ (1,269,599)	\$	56,521	\$	(1,213,078)
ADJUSTMENTS NOT AFFECTING CASH					
Depreciation	526,328		40,297		566,625
CHANGE IN ASSETS AND LIABILITIES					
Accounts Receivable	(38,149)		(7,705)		(45,854)
Inventory	4,653		-		4,653
Interfund Receivable	(330,884)		=		(330,884)
Accounts Payable	(60,985)		633		(60,352)
Interfund Payable	325,639		=		325,639
Customer Deposits	(5)		=		(5)
Compensated Absences	1,755		12,588		14,343
Employee Benefits Withheld and Accrued	6,456		81		6,537
Net Pension Liability	523,874		28,467		552,341
CHANGE IN DEFERRED OUTFLOWS/INFLOWS OF RESOURCES					
Deferred Pension Charges	(156,644)		(14,258)		(170,902)
Deferred Pension Credits	(206,815)		(39,339)		(246,154)
TOTAL ADJUSTMENTS	595,223		20,764		615,987
NET CASH FLOWS FROM OPERATING ACTIVITIES	\$ (674,376)	\$	77,285	\$	(597,091)

### STATEMENT OF FIDUCIARY NET POSITION -CUSTODIAL FUND JUNE 30, 2023

	LOCAL DEVELOPMENT AGENCY - CUSTODIAL FUND		
ASSETS		_	
Cash and Cash Equivalents	\$	34,296	
TOTAL ASSETS	\$	34,296	
NET POSITION RESTRICTED FOR			
Individuals, Organizations, and Other Governments	\$	34,296	
TOTAL NET POSITION	<u></u> \$	34,296	

### STATEMENT OF CHANGES IN FIDUCIARY NET POSITION -**CUSTODIAL FUND** JUNE 30, 2023

	A	LOCAL DEVELOPMENT AGENCY CUSTODIAL FUND		
ADDITIONS				
CONTRIBUTIONS				
Commissions and Economic Development	\$	20,679		
INVESTMENT EARNINGS				
Interest Earned		2		
TOTAL ADDITIONS	\$	20,681		
DEDUCTIONS				
Beneficiary Payments to Individuals	\$	18,794		
TOTAL DEDUCTIONS		18,794		
CHANGE IN NET POSITION		1,887		
NET POSITION, BEGINNING		32,409		
NET POSITION, ENDING	\$	34,296		



### NOTES TO THE BASIC FINANCIAL STATEMENTS

### YEAR ENDED JUNE 30, 2023

The City of Westminster ("City"), South Carolina was incorporated in 1874. Section 47-26 of the 1962 Code of Laws, as amended ("Home Rule Act"), requires that municipalities adopt a specific form of government. The City operates under a council form of government. The Mayor and Council are vested with the legislative and policymaking powers of the City. The Council appoints a City Administrator who serves as the chief executive officer of the City and is responsible to the Council for proper administration of all affairs of the City.

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

### **A. Reporting Entity**

The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP"), as applied to governmental units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

As required by GAAP, the financial statements must present the City's financial information with any of its component units. The primary criterion for determining inclusion or exclusion of a legally separate entity ("component unit") is financial accountability, which is presumed to exist if the City both appoints a voting majority of the entity's governing body, and either 1) the City is able to impose its will on the entity or, 2) there is a potential for the entity to provide specific financial benefits to, or impose specific financial burdens on the City. If either or both of the foregoing conditions are not met, the entity could still be considered a component unit if it is fiscally dependent on the City and there is a potential that the entity could either provide specific financial benefits to, or to impose specific financial burdens on the City.

In order to be considered fiscally independent, an entity must have the authority to do all of the following: (a) determine its budget without the City having the authority to approve or modify that budget; (b) levy taxes or set rates or charges without approval by the City; and (c) issue bonded debt without approval by the City. An entity has a financial benefit or burden relationship with the City if, for example, any one of the following conditions exists: (a) the City is legally entitled to or can otherwise access the entity's resources, (b) the City is legally obligated or has otherwise assumed the obligation to finance the deficits or provide financial support to, the entity, or (c) the City is obligated in some manner for the debt of the entity. Finally, an entity could be a component unit even if it met all the conditions described above if excluding it would cause the City's financial statements to be misleading. Blended component units, although legally separate entities, are in substance, part of the government's operations and data from these units are combined with data of the primary government in the fund financial statements. Discretely presented component units, on the other hand, are reported in a separate column in the government-wide financial statements to emphasize they are legally separate from the City. Based on the criteria above, the City has one fiduciary component unit – the Westminster Local Development Corporation.

### **Major Operations**

The City's major governmental operations include: general government, public safety (police and fire), public works, and recreation and tourism. In addition, the City provides water, sewer, electric, and solid waste operations through its enterprise funds.

### B. Measurement Focus, Basis of Accounting, and Basis of Presentation

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the activities of the City (the "Primary Government"). For the most part, the effect of interfund activity (except for interfund services provided and used between functions) has been removed from these financial statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely, to a significant extent, on fees and charges for support.

## CITY OF WESTMINSTER, SOUTH CAROLINA NOTES TO THE BASIC FINANCIAL STATEMENTS

YEAR ENDED JUNE 30, 2023

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### B. Measurement Focus, Basis of Accounting, and Basis of Presentation (Continued)

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

The **government-wide financial statements** are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the Proprietary Fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Non-exchange transactions, in which the City gives or receives value without directly receiving or giving equal value in exchange, includes property taxes, grants, and donations. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met. The government-wide financial statements are prepared using a different measurement focus from the manner in which the governmental fund financial statements are prepared (see further detail below). Therefore, governmental fund financial statements include reconciliations with brief explanations to better identify the relationship between the government-wide financial statements and the governmental fund financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Property taxes, hospitality taxes, accommodation taxes, fire protection fees and charges for services, fines and forfeitures, business licenses, franchise fees, intergovernmental revenues, external service reimbursements and interest associated with the current fiscal period are all considered to be measurable and susceptible to accrual and so have been recognized as revenues of the current fiscal period. For this purpose, the government generally considers revenues to be available if they are collected within 60 days of the end of the current fiscal period with the exception of certain reimbursement expenditure grants for which a twelve-month availability period is generally used.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, lease purchase expenditures, capital lease expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payments are due and payable. Capital asset acquisitions are reported as capital outlay expenditures in the governmental funds. Proceeds of long-term debt, lease purchase obligations, and acquisitions under capital leases are reported as other financing sources. Fund financial statements report detailed information about the City. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. When both restricted and unrestricted resources are available for use, it is the City's practice to use restricted resources first, then unrestricted resources as they are needed.

The accounts of the government are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements. The following major funds and fund types are used by the City.

### NOTES TO THE BASIC FINANCIAL STATEMENTS

### YEAR ENDED JUNE 30, 2023

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### B. Measurement Focus, Basis of Accounting, and Basis of Presentation (Continued)

**Governmental Fund Types** are those through which most governmental functions of the City are financed. The City's expendable financial resources and related assets and liabilities (except for those accounted for in the Proprietary Funds) are accounted for through governmental funds. The governmental funds are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. The City's governmental funds and its major fund are as follows:

The *General Fund, a major fund and a budgeted fund*, is the general operating fund of the City and accounts for most governmental revenues and expenditures of the City. All general tax revenues and other receipts that (a) are not allocated by law or contractual agreement to other funds or (b) that have not been restricted, committed, or assigned to other funds are accounted for in the General Fund. General operating expenditures and the capital improvement costs that are not paid through other funds are paid from the General Fund.

The **American Rescue Plan Fund**, a major fund, is used to account for the proceeds of the American Rescue Plan grant revenues that are restricted or committed to expenditures for specified purposes.

The **Hospitality Tax Fund**, a nonmajor fund, is used to account for the City's hospitality tax collections and expenses. These funds are legally restricted for tourism related expenditures.

The **Fireman's 1% Fund**, a nonmajor fund, is used to account for the City's 1% premium collections and expenses. These funds are restricted for eligible fire fighter expenditures.

The **Recreation Fund**, a nonmajor fund, is used to account for the City's recreation revenue and expenses. These funds are committed to recreation expenditures.

**Proprietary Fund Types** are accounted for based on the economic resources measurement focus and use of the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. Proprietary funds are made up of two classes: enterprise funds and internal service funds. The City does not have any internal service funds and has two enterprise funds.

A proprietary fund distinguishes operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of enterprise funds are primarily charges for services and fees. Operating expenses for the enterprise fund include the expense for providing goods and services, administrative expenses, maintenance, and depreciation of capital assets. All revenues and expenses not meeting these general definitions are reported as non-operating revenues and expenses. The City's proprietary fund type and major funds are as follows:

**Enterprise Fund** is used to account for operations (a) that are financed and operated in a manner similar to private business enterprises — where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The City has the following enterprise funds:

The **Utility Fund, a major fund**, is used to account for the City's water, sewer, and electric operations.

The **Solid Waste Fund**, a major fund, is used to account for the City's solid waste operations.

### NOTES TO THE BASIC FINANCIAL STATEMENTS

### YEAR ENDED JUNE 30, 2023

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. Measurement Focus, Basis of Accounting, and Basis of Presentation (Continued)

The City reports the following other fund type:

**Custodial Fund** is used to account for the financial transactions of the Westminster Local Development Corporation. These funds are custodial in nature and do not include revenues and expenditures for the general operation of the City.

### C. Cash, Cash Equivalents, and Investments

The City considers all highly liquid investments (including restricted assets) with original maturities of three months or less when purchased and investments in the South Carolina Local Government Investment Pool to be cash equivalents. Securities with an initial maturity of more than three months (from when initially purchased) are reported as investments.

The City's operating cash and investment policy is designed to operate within existing statutes (which are identical for all non-fiduciary funds, fund types, and component units within the State of South Carolina). The statutes of the State of South Carolina authorize the City to invest in the following:

- (a) Obligations of the United States and its agencies, the principal and interest of which is fully guaranteed by the United States.
- (b) Obligations issued by the Federal Financing Bank, Federal Farm Credit Bank, the Bank of Cooperatives, the Federal Intermediate Credit Bank, the Federal Land Banks, the Federal Home Loan Banks, the Federal Home Loan Mortgage Corporation, the Federal National Mortgage Association, the Government National Mortgage Association, the Federal Housing Administration, and the Farmers Home Administration, if, at the time of investment, the obligor has a long-term, unenhanced, unsecured debt rating in one of the top two ratings categories, without regard to a refinement or gradation of rating category by numerical modifier or otherwise, issued by at least two nationally recognized credit rating organizations.
- (c) General obligations of the State of South Carolina or any of its political units; or (ii) revenue obligations of the State of South Carolina or its political units, if at the time of investment, the obligor has a long-term, unenhanced, unsecured debt rating in one of the top two ratings categories, without regard to a refinement or gradation of rating category by numerical modifier or otherwise, issued by at least two nationally recognized credit rating organizations.
- (d) Savings and Loan Associations to the extent that the same are insured by an agency of the federal government.
- (e) Certificates of deposit where the certificates are collaterally secured by securities of the type described in (a) and (b) above held by a third party as escrow agent or custodian, of a market value not less than the amount of the certificates of deposit so secured, including interest; provided, however, such collateral shall not be required to the extent the same are insured by an agency of the federal government.
- (f) Repurchase agreements when collateralized by securities as set forth in this section.
- (g) No load open-end or closed-end management type investment companies or investment trusts registered under the Investment Company Act of 1940, as amended, where the investment is made by a bank or trust company or savings and loan association or other financial institution when acting as trustee or agent for a bond or other debt issue of that local government unit, political subdivision, or county treasurer if the particular portfolio of the investment company or investment trust in which the investment is made (i) is limited to obligations described in items (a), (b), (c), and (f) of this subsection, and (ii) has among its objectives the attempt to maintain a constant net asset value of one dollar a share and to that end, value its assets by the amortized cost method.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Cash, Cash Equivalents, and Investments (Continued)

The City's cash and investment objectives are preservation of capital, liquidity, and yield. The City reports its cash and investments at fair value which is normally determined by quoted market prices. The City currently or in the past year has primarily used the following investments in its operating activities:

South Carolina Local Government Investment Pool ("LGIP" or "Pool") investments are invested with the South Carolina State Treasurer's Office, which established the South Carolina Pool pursuant to Section 6-6-10 of the South Carolina Code. The Pool is an investment trust fund, in which public monies in excess of current needs, which are under the custody of any City treasurer or any governing body of a political subdivision of the State, may be deposited. In accordance with GASB Statement No. 31 "Accounting and Financial Reporting for Certain Investments and for External Investment Pools" and GASB Statement No. 72 "Fair Value Measurement and Application," investments are carried at fair value determined annually based upon (a) quoted market prices for identical or similar investments or (b) observable inputs other than quoted market prices. The total fair value of the Pool is apportioned to the entities with funds invested on an equal basis for each share owned, which are acquired at a cost of \$1.00. Funds may be deposited by Pool participants at any time and may be withdrawn upon 24 hours' notice. Financial statements for the Pool may be obtained by writing the Office of State Treasurer, Local Government Investment Pool, P.O. Box 11778, Columbia, SC 29211-1960.

### **D. Receivables and Payables**

During the course of its operations, the City has numerous transactions occurring between funds. These transactions include expenditures and transfers of resources to provide services, construct assets, and service debt. The accompanying financial statements generally reflect such transactions as transfers in (out). To the extent that certain transactions between funds had not been paid or received as of year-end, balances of interfund amounts or payables have been recorded.

All trade and property taxes receivable are shown net of an allowance for uncollectible amounts (if material). Trade receivables are comprised of amounts due from entities and individuals for a variety of types of fees, charges and services, including franchise fees, hospitality fees, sanitation, water, sewer, electric, and other fees and charges.

### E. Inventories and Prepaid Items

Inventories of materials, supplies, and gasoline are stated at average cost, which approximates market. The costs of inventories and prepaid items are accounted for using the consumption method (expensed when consumed).

#### F. Capital Assets

Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated capital assets are recorded at their estimated acquisition value at the date of donation. The cost of normal maintenance and repairs that do not add to the value of an asset or materially extend an asset's life are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Estimated <u>Useful Lives</u>	Capitalizati <u>Level</u>	
N/A		N/A
10-60 Years	\$	25,000
5-20 Years	\$	5,000
10-50 Years	\$	25,000
	N/A 10-60 Years 5-20 Years	N/A 10-60 Years \$ 5-20 Years \$

### NOTES TO THE BASIC FINANCIAL STATEMENTS

### YEAR ENDED JUNE 30, 2023

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### G. Compensated Absences

The City accrues accumulated unpaid vacation when earned by the employee, with a maximum of 520 hours available to be accrued. The current portion is the amount estimated to be used in the following year. The City does not provide sick leave.

The City reports compensated absences in accordance with the provisions of GASB Statement No. 16 "Accounting for Compensated Absences." The entire compensated absence liability and expense is reported on the government-wide financial statements. The portion applicable to the proprietary funds is also recorded in the enterprise funds. The governmental funds will not recognize a liability for compensated absences unless they have matured, for example, as a result of employee resignation or retirement prior to fiscal year end (if material).

### H. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements. The portions applicable to the proprietary funds are also recorded in the proprietary fund financial statements. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method (as it approximates the effective interest method) if material. Debt is reported net of applicable bond premiums and discounts.

In the governmental fund financial statements, bond premiums and discounts are recognized immediately. The face amount of debt, lease purchases, or capital leases issued is reported as other financing sources. Premiums received on issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs are reported as debt service expenditures.

In general, payables and accrued liabilities that will be paid from the governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current financial resources. However, claims and judgments, debt, lease purchases, capital leases, compensated absences, and other related long-term liabilities that will eventually be paid from the governmental funds are not reported as a liability in the fund financial statements until due and payable.

### **I. Interfund Transactions**

Interfund transactions are reflected as either loans, services provided, reimbursements or transfers. Loans are reported as receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide columnar presentation.

### J. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has one type of deferred outflow of resources, deferred pension charges. The City reports deferred pension charges in its Statements of Net Position in connection with its participation in the South Carolina Retirement System and South Carolina Police Officers Retirement System. These deferred pension charges are either (a) recognized in the subsequent period as a reduction of the net pension liability (which includes pension contributions made after the measurement date) or (b) amortized in a systematic and rational method as pension expense in future periods in accordance with GAAP.

### NOTES TO THE BASIC FINANCIAL STATEMENTS

YEAR ENDED JUNE 30, 2023

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### J. Deferred Outflows/Inflows of Resources (continued)

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has two types of deferred inflows of resources, (1) *unavailable revenue – property taxes* only in the governmental funds balance sheet; it is deferred and recognized as an inflow of resources (property tax revenues) in the period the amounts become available, and (2) *deferred pension credits* in its proprietary fund and government-wide Statements of Net Position in connection with its participation in the South Carolina Retirement System and South Carolina Police Officers Retirement System ("Plans"). These *deferred pension credits* are amortized in a systematic and rational method and recognized as a reduction of pension expense in future periods in accordance with GAAP.

### **K. Fund Balance**

In accordance with GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions" ("GASB #54"), the City classifies its governmental fund balances as follows:

**Nonspendable** – includes amounts that inherently cannot be spent either because it is not in spendable form (i.e. prepaids, inventories, etc.) or because of legal or contractual requirements (i.e. principal on an endowment, etc.).

**Restricted** – includes amounts that are constrained by specific purposes which are externally imposed by (a) other governments through laws and regulations, (b) grantors or contributions through agreements, (c) creditors through debt covenants or other contracts, or (d) imposed by law through constitutional provisions or enabling legislation.

**Committed** – includes amounts that are constrained for specific purposes that are internally imposed by the government through formal action made by the highest level of decision making authority (City Council) before the end of the reporting period. Those committed amounts cannot be used for any other purpose unless the government removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.

**Assigned** – includes amounts that are intended to be used for specific purposes that are neither considered restricted or committed and for which such assignments are made before the report issuance date. City Council formally granted the City Administrator the right to make assignments of fund balance for the City.

**Unassigned** – includes amounts that do not qualify to be accounted for and reported in any of the other fund balance categories. This classification represents the amount of fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund. The General Fund should be the only fund that reports a positive unassigned fund balance amount.

The City generally uses restricted amounts to be spent first when both restricted and unrestricted (committed, assigned, and unassigned) fund balance is available unless there are legal documents, contracts, or agreements that prohibit doing such. Additionally, the City generally would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2023

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### L. Net Position

Net position represents the difference between assets and deferred outflows (if any) and liabilities and deferred inflows (if any) in the statement of net position. Net position is classified as net investment in capital assets; restricted; and unrestricted. Net investment in capital assets consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Outstanding debt which has not been spent is included in the same net position component as the unspent proceeds. Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, contributors, or laws or regulations of other governments.

#### M. Encumbrances

Encumbrance accounting, under which purchase orders, contracts, and other commitments for expenditures are recorded to reflect the use of the applicable spending appropriations, is used by the governmental funds during the year to control expenditures. Encumbrances do not constitute expenditures or liabilities. For budget purposes encumbrances and unused expenditure appropriations lapse at year end.

#### N. Accounting Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, deferred inflows of resources, disclosures of contingent balances at the date of the financial statements, as well as the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### O. Property Tax

Property taxes receivable represent current real and personal property as well as delinquent real and personal property taxes, less an allowance for amounts estimated to be uncollectible (if material). All property taxes receivable at year end, except those collected within 60 days, are recorded as deferred tax revenue and thus not recognized as revenue until collected in the governmental funds.

Property taxes are assessed and collected by Oconee County ("County"). The County generally levies its real property taxes in October based upon assessed valuations on January 1st of each year. Assessed values are established by the County Assessor, the County Auditor, and the South Carolina Department of Revenue and Taxation at various rates of 4 to 10.5 percent of the estimated market value. Real property and all personal property taxes other than vehicle property taxes attach as an enforceable lien on property as of January 16th. Taxes are levied and billed in October on all property other than vehicles and are payable without penalty until January 15th of the following year. Penalties are assessed on unpaid taxes on the following dates:

January 15th 3%

February 2nd an additional 7% March 17th an additional 5%

After proper notification, the law requires "exclusive possession" of property necessary to satisfy the delinquent taxes. Properties with unpaid taxes are sold at a public auction during the month of October.

Vehicle property taxes attach a lien and are levied throughout the year depending on when the vehicles' license tags expire. The lien and collection date for motor vehicle taxes is the last day of the month in which the motor vehicle license expires.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2023

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### P. Comparative Data

Comparative data (i.e. presentation of prior year totals by fund type) has not been presented in each of the statements since their inclusion would make the statements unduly complex and difficult to read.

#### Q. Pensions

In government-wide financial statements, pensions are required to be recognized and disclosed using the accrual basis of accounting, regardless of the amount recognized as pension expenditures on the modified accrual basis of accounting. The City recognizes a net pension liability for its participation in the Plans, which represents the City's proportionate share of the total pension liability over the fiduciary net position of the Plans, measured as of the City's preceding fiscal year-end.

Changes in the net pension liability during the period are recorded as pension expense, or as deferred outflows or inflows of resources depending on the nature of the change, in the period incurred. Those changes in net pension liability that are recorded as deferred outflows or inflows of resources that arise from changes in actuarial assumptions or other inputs and differences between expected or actual experience are amortized over the weighted average remaining service life of all participants in the respective qualified pension plan and recorded as a component of pension expense beginning with the period in which they are incurred. Projected earnings on qualified pension plan investments are recognized as a component of pension expense. Differences between projected and actual investment earnings are reported as deferred outflows or inflows of resources and amortized as a component of pension expense on a closed basis over a five-year period beginning with the period in which the difference occurred.

#### R. Fair Value

The fair value measurement and disclosure framework provides for a three-tier fair value hierarchy that gives highest priority to quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy are described below:

Level 1 – Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the City can access at the measurement date.

Level 2 – Inputs to the valuation methodology, other than quoted prices included in Level 1, that are observable for an asset or liability either directly or indirectly and include:

- Quoted prices for similar assets and liabilities in active markets.
- Quoted prices for identical or similar assets or liabilities in inactive markets.
- Inputs other than quoted market prices that are observable for the asset or liability.
- Inputs that are derived principally from or corroborated by observable market data by correlation or other means.

Level 3 – Inputs to the valuation methodology that are unobservable for an asset or liability and include:

• Fair value is often based on developed models in which there are few, if any, observable inputs.

The asset's or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used maximize the use of observable inputs and minimize the use of unobservable inputs.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2023

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### R. Fair Value (continued)

The valuation methodologies described above may produce a fair value calculation that may not be indicative of future net realizable values or reflective of future fair values. The City believes that the valuation methods used are appropriate and consistent with GAAP. The use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date. There have been no significant changes from the prior year in the methodologies used to measure fair value.

#### **NOTE 2 – DEPOSITS AND INVESTMENTS**

#### **Deposits**

<u>Custodial credit risk for deposits</u> - Custodial credit risk is the risk that the City's deposits will not be returned to it. The City has no formal policy regarding custodial credit risk. The total cash balances are insured by the FDIC up to \$250,000 per bank. From time to time during the year, the City may have cash on deposit with banks that exceeds the balance insured by the FDIC. However, at June 30, 2023, none of the City's bank balances of approximately \$3,630,000 (with a carrying value of approximately \$3,790,000) were exposed to custodial credit risk.

#### **Investments**

As of June 30, 2023, the City had the following investments and maturities:

				 IIIVES	tillelit iviatuli	ties iii i eais	
Investment Type	Credit Rating	F	air Value	< 1 yr	1-3 yrs	3-5 yrs	> 5 yrs
State Government Local	Unrated						
Investment Pool		\$	501,443	\$ 501,443	-	-	-

Invactment Maturities in Vegre

<u>Interest Rate Risk:</u> The City does not have a formal policy limiting investment maturities that would help manage its exposure to fair value losses from increasing interest rates.

<u>Custodial Credit Risk for Investments:</u> Custodial credit risk for investments is the risk that, in the event of a bank failure, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City does not have an investment policy for custodial credit risk but follows the investment policy statutes of the State of South Carolina.

<u>Credit Risk for Investments:</u> Credit risk for investments is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The City does not have an investment policy for credit risk but follows the investment policy statutes of the State of South Carolina.

<u>Concentration of Credit Risk for Investments:</u> The City places no limit on the amount the City may invest in any one issuer. Investments issued by or explicitly guaranteed by the U.S. Government and investments in mutual funds, external investment pools and other pooled investments are exempt from concentration of credit risk disclosures.

Certain deposits and investments of the City are legally restricted for specified purposes. The major types of restrictions at June 30, 2023 were those imposed by the revenue source (i.e. hospitality fees, grants, etc.).

## CITY OF WESTMINSTER, SOUTH CAROLINA NOTES TO THE BASIC FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2023

#### **NOTE 3 – INTERFUND TRANSFERS**

Interfund transfers for the year ended June 30, 2023, consisted of the following:

Fund	T	ransfers In	 Transfers Out
Major Fund:			
General	\$	818,943	\$ 231,462
American Rescue Plan Fund		-	1,464,691
Utility		1,141,812	377,503
Solid Waste		13,573	-
Other Non-Major Funds:			
Recreation		288,588	-
Hospitality			 189,260
Total	\$	2,262,916	\$ 2,262,916

Funds are transferred to the General Fund from the Utility Fund in lieu of property taxes and franchise fees (that would be collected if a private utility company provided water, sewer, and electric services). The General Fund also transferred funds to the Solid Waste Fund and the Recreation Fund to help support its ongoing operations. Council approves the amounts transferred annually during the budget process.

#### **NOTE 4 – CAPITAL ASSETS**

Capital asset activity for the City's governmental activities for the year ended June 30, 2023, was as follows:

		ginning alance	Ac	lditions	Retirements	Ending Balance
Governmental Activities:						_
Capital Assets not being						
Depreciated:						
Land	\$	672,000	\$	84,058	\$ -	\$ 756,058
Construction in Progress		65,454			 	 65,454
Total Capital Assets not						
being Depreciated		737,454		84,058		 821,512
Capital Assets being Depreciated:						
Buildings & Improvements		1,505,211		101,685	_	1,606,896
Infrastructure		945,710		-	_	945,710
Vehicles & Equipment		1,618,977		159,638	_	1,778,615
Total Capital Assets						 
being Depreciated		4,069,898		261,323	 	 4,331,221
Less Accumulated Depreciation for:						
Buildings and Improvements		(734,437)		(46,118)	-	(780,555)
Infrastructure		(255,331)		(35,353)	-	(290,684)
Vehicles & Equipment		(1,543,488)		(57,658)	-	(1,601,146)
Total Accumulated Depreciation		(2,533,256)		(139,129)	 -	(2,672,385)
Total Capital Assets being						
Depreciated, Net		1,536,642		122,194	-	1,658,836
Governmental Activities Capital				<u>,                                      </u>	 	, ,
Assets, Net	<u>\$</u>	2,274,096	\$	206,252	\$ 	\$ 2,480,348

Depreciation expense for governmental activities was charged to functions/programs as follows:

General Government	ç	5	28,958
Public Safety			48,504
Public Works			35,022
Recreation and Tourism			26,645
<b>Total Depreciation Expense</b>		\$	139,129

NOTES TO THE BASIC FINANCIAL STATEMENTS

#### **NOTE 4 – CAPITAL ASSETS (CONTINUED)**

Capital asset activity for the City's business-type activities for the year ended June 30, 2023, was as follows:

	Beginning			Ending
	Balance	Additions	Retirements	Balance
Business-Type Activities:				
Capital Assets not being				
Depreciated:				
Land and Land Rights	\$ 53,025	\$ -	\$ -	\$ 53,025
Construction in Progress	200,785	86,254	(211,254)	75,785
Total Capital Assets not				
being Depreciated	253,810	86,254	(211,254)	128,810
Capital Assets being Depreciated:				
Buildings and Improvements	5,374,384	57,498		5,431,882
Equipment and Vehicles	2,476,540	719,661		3,196,201
Infrastructure	15,203,771	211,254	<u> </u>	<u>15,415,025</u>
Total Capital Assets				
being Depreciated	23,054,695	988,413		24,043,108
Less Accumulated Depreciation for:				
Buildings and Improvements	(4,111,756)	(117,207)	) -	(4,228,963)
Equipment and Vehicles	(2,035,208)	(145,066		(2,180,274)
Infrastructure	(7,038,861)	(304,352)	<u> </u>	(7,343,213)
<b>Total Accumulated Depreciation</b>	(13,185,825)	(566,625)		(13,752,450)
Total Capital Assets being				
Depreciated, Net	9,868,870	421,788	-	10,290,658
Business-Type Activities Capital				
Assets, Net	\$ 10,122,680	\$ 508,042	\$ (211,254)	\$ 10,419,468

Depreciation expense for business-type activities was charged to functions/programs as follows:

Water System	\$ 404,721
Sewer System	64,368
Electric System	57,239
Solid Waste	 40,297
<b>Total Depreciation Expense</b>	\$ 566,625

#### **NOTE 5 – LEASE RECOGNITION**

The City recognizes leases in accordance with the Accounting Standards Update (ASU) 2016-02, Leases. This standard requires balance sheet (statement of net position) recognition of lease agreements with terms exceeding 12 months and disclosure of significant terms of the lease. The City has evaluated lease contracts and determined that current leases do not result in a material impact on the financial statements.

#### **NOTE 6 – LONG-TERM OBLIGATIONS**

The City may issue bonds to provide funds for the acquisition and construction of major capital facilities. Revenue bonds and other long-term liabilities directly related to and intended to be paid from proprietary funds of the primary government are included in the accounts of such funds. All other long-term indebtedness of the primary government is accounted for in the governmental column of the government-wide Statement of Net Position.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2023

#### NOTE 6 - LONG-TERM OBLIGATIONS (CONTINUED)

The City's outstanding debt and capital lease obligations have been issued/obtained through direct borrowings/placements. Obligations through direct borrowings/placements are generally secured/collateralized by the underlying assets and contain provisions that in an event of default, (a) outstanding amounts can become immediately due if the City is unable to make payment and (b) the lender could exercise its option to demand return of the financed asset.

Summarized below are the City's individual capital leases (direct borrowings) which are outstanding at June 30, 2023:

#### **Capital Leases**

\$142,500 capital lease agreement entered into August 2022 with annual payments of \$50,659 beginning August 2023 through August 2025, with interest at 3.29 percent. The proceeds of this lease purchase obligation were used to purchase a vehicles.	\$ 142,500
\$174,406 capital lease agreement entered into September 2022 with annual payments of \$27,961 beginning September 2022 through September 2028, with interest at 4.03 percent. The proceeds of this lease purchase obligation were used to purchase fire equipment.	146,445
\$310,000 capital lease agreement entered into January 2023 with annual payments of \$46,063 beginning January 2024 through January 2031, with interest at 4.01 percent. The proceeds of this lease purchase obligation were used to purchase a garbage truck.	310,000
\$272,500 capital lease agreement entered into August 2022 with annual payments of \$39,526 beginning August 2023 through August 2030, with interest at 3.43 percent.  The proceeds of this lease purchase obligation were used to purchase a electric line truck.	272,500
\$503,000 capital lease agreement entered into September 2021 with annual payments of \$73,503 to \$79,332 beginning September 2022 through September 2027 and annual payments of \$38,878 to \$39,506 beginning September 2028 through September 2029, with interest at 1.64 percent. The proceeds of this lease purchase obligation were used to purchase vehicles and equipment.	431,917
Total Capital Leases Payable	\$ 1,303,362

Summarized below are the City's other long-term obligations (direct borrowings) which are outstanding at June 30, 2023:

#### **ConserFund Loan**

\$369,947 loan agreement initiated in June 2022, due in annual installments of approximately \$40,000 beginning in July 2023 through July 2032, with interest at 1.50 percent. The City has used proceeds from this loan for water system improvements.

\$ 369,947

#### NOTE 6 - LONG-TERM OBLIGATIONS (CONTINUED)

Presented below is a summary of changes in long-term obligations for the City's governmental activities for the year ended June 30, 2023:

									Α	mounts
	В	eginning						Ending	Du	e Within
Long-Term Obligations		Balance	Δ	dditions	Re	eductions	E	Balances	0	ne Year
Governmental Activities:										
Capital Lease - Vehicles and Equipment	\$	-	\$	142,500	\$	-	\$	142,500	\$	45,971
Capital Lease -Fire Equipment				174,406		(27,961)		146,445		22,063
Total Debt		<u>-</u>		316,906		(27,961)		288,945		68,034
Other Liabilities - Compensated Absences		146,358		20,737		(3,869)		163,226		81,613
Governmental Activities Long-term Liabilities	\$	146,358	\$	337,643	\$	(31,830)	\$	452,171	\$	149,647

Presented below is a summary of changes in long-term obligations for the City's business-type activities for the year ended June 30, 2023:

					Amounts
	Beginning			Ending	<b>Due Within</b>
Long-Term Obligations	Balance	Additions	Reductions	Balances	One Year
Business - Type Activities:					
Capital Lease - Garbage Truck	\$ -	\$ 310,000	\$ -	\$ 310,000	\$ 33,632
Capital Lease - Electric Line Truck	-	272,500	-	272,500	30,180
Capital Lease - Garbage Truck	31,364	-	(31,364)	-	-
Capital Lease - Knuckleboom Truck	30,444	-	(30,444)	-	-
Capital Lease - Vehicles and Equipment	503,000	-	(71,083)	431,917	71,083
Note Payable - ConserFund	332,623	37,324		369,947	34,566
Total Debt	897,431	619,824	(132,891)	1,384,364	169,461
Other Liabilities - Compensated Absences	122,746	14,343		137,089	68,545
<b>Business-Type Activities Long-</b>					
term Liabilities	\$ 1,020,177	\$ 634,167	\$ (132,891)	\$ 1,521,453	\$ 238,006

The revenue bonds require the City to maintain user rates sufficient to generate net revenues, as defined by the agreements, ranging from 100% to 120% of the annual principal and interest payments on the revenue bonds. The revenue bonds contain significant requirements for annual debt service, various restrictive covenants which requires the City to maintain various restricted cash and investment accounts and to meet various other general requirements.

The City had no general obligation debt outstanding as of June 30, 2023.

#### NOTE 6 – LONG-TERM OBLIGATIONS (CONTINUED)

Presented below is a summary of debt service requirements (all of which are direct borrowings/placements) to maturity by year for the City's governmental and business-type activities as of June 30, 2023:

														Total
			Gov	ernm/	ental Activ	ities		Ві	usines	s-Type Activ	ities		_	Primary
_	Fiscal Year	Princ	cipal	- I	nterest		Total	Principal		Interest		Total	Gove	ernment
	2024	\$	68,034	\$	10,586	\$	78,620	\$ 169,461	\$	34,410	\$	203,871	\$	282,491
	2025		70,435		8,185		78,620	172,362		30,343		202,705		281,325
	2026		72,922		5,699		78,621	175,362		26,178		201,540		280,161
	2027		24,838		3,123		27,961	178,463		21,911		200,374		228,335
	2028		25,838		2,123		27,961	181,668		17,539		199,207		227,168
	2029-2033		26,878		1,082		27,960	507,048		28,677	_	535,725		563,685
	Total	\$	288,945	\$	30,798		\$ 319,743	\$1,384,364	\$	159,058		\$ 1,543,422		1,863,165

#### **NOTE 7 – PENSION PLANS**

The South Carolina Public Employee Benefit Authority (PEBA), created July 1, 2012, is the state agency responsible for the administration and management of the various Retirement Systems and retirement programs of the state of South Carolina, including the State Optional Retirement Program and the S.C. Deferred Compensation Program, as well as the state's employee insurance programs. As such, PEBA is responsible for administering the South Carolina Retirement Systems' five defined benefit pension plans. PEBA has an 11-member Board of Directors, appointed by the Governor and General Assembly leadership, which serves as custodian, co-trustee and co-fiduciary of the Systems and the assets of the retirement trust funds. The Retirement System Investment Commission (Commission as the governing body, RSIC as the agency), created by the General Assembly in 2005, has exclusive authority to invest and manage the retirement trust funds' assets. The Commission, an eight-member board, serves as co-trustee and co-fiduciary for the assets of the retirement trust funds. By law, the State Fiscal Accountability Authority (SFAA), which consists of five elected officials, also reviews certain PEBA Board decisions regarding the actuary of the Systems.

For purposes of measuring the net pension liability, deferred outflows and inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Systems and additions to/deductions from the Systems fiduciary net position have been determined on the accrual basis of accounting as they are reported by the Systems in accordance with generally accepted accounting principles (GAAP). For this purpose, revenues are recognized when earned and expenses are recognized when incurred. Benefit and refund expenses are recognized when due and payable in accordance with the terms of the plan. Investments are reported at fair value.

PEBA issues an Annual Comprehensive Financial Report (ACFR) containing financial statements and required supplementary information for the Systems' Pension Trust Funds. The ACFR is publicly available through PEBA's website at <a href="https://www.peba.sc.gov">www.peba.sc.gov</a>, or a copy may be obtained by submitting a request to PEBA, 202 Arbor Lake Drive, Columbia, SC 29223. PEBA is considered a division of the primary government of the state of South Carolina and therefore, retirement trust fund financial information is also included in the annual comprehensive financial report of the state.

#### Plan Description

The South Carolina Retirement System (SCRS), a cost-sharing multiple-employer defined benefit pension plan, was established July 1, 1945, pursuant to the provisions of Section 9-1-20 of the South Carolina Code of Laws for the purpose of providing retirement and other benefits for teachers and employees of the state and its political subdivisions. SCRS covers employees of state agencies, public school districts, higher education institutions, other participating local subdivisions of government and individuals newly elected to the South Carolina General Assembly at or after the 2012 general election.

The South Carolina Police Officers Retirement System (PORS), a cost-sharing multiple-employer defined benefit pension plan, was established July 1, 1962, pursuant to the provisions of Sections 9-11-20 of the South Carolina Code of Laws for the purpose of providing retirement and other benefits to police officers and firefighters. PORS also covers peace officers, coroners, probate judges and magistrates.

## CITY OF WESTMINSTER, SOUTH CAROLINA NOTES TO THE BASIC FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2023

#### NOTE 7 – PENSION PLANS (CONTINUED)

#### Membership

Membership requirements are prescribed in Title 9 of the South Carolina Code of Laws. A brief summary of the requirements under each system is presented below:

- SCRS Generally, all employees of covered employers are required to participate in and contribute to the system as a
  condition of employment. This plan covers general employees and teachers and individuals newly elected to the
  South Carolina General Assembly beginning with the November 2012 general election. An employee member of the
  system with an effective date of membership prior to July 1, 2012, is a Class Two member. An employee member of
  the system with an effective date of membership on or after July 1, 2012, is a Class Three member.
- PORS To be eligible for PORS membership, an employee must by required by the terms of his employment, by election or appointment, to preserve public order, protect life and property, and detect crimes in the state; to prevent and control property destruction by fire; be a coroner in a full-time permanent position; or be a peace officer employed by the Department of Corrections, the Department of Juvenile Justice or the Department of Mental Health. Probate judges and coroners may elect membership in PORS. Magistrates are required to participate in PORS for service as a magistrate. PORS members, other than magistrates and probate judges, must also earn at least \$2,000 per year and devote at least 1,600 hours per year to this work, unless exempted by statute. An employee member of the system with an effective date of membership prior to July 1, 2012, is a Class Two member. An employee member of the system with an effective date of membership on or after July 1, 2012, is a Class Three member.

#### **Plan Benefits**

Benefit terms are prescribed in Title 9 of the South Carolina Code of Laws. PEBA does not have the authority to establish or amend benefit terms without a legislative change in the code of laws. Key elements of the benefit calculation include the benefit multiplier, years of service, and average final compensation/current annual salary. A brief summary of the benefit terms for the system is presented below:

SCRS – A Class Two member who has separated from service with at least five or more years of earned service is eligible for a monthly pension at age 65 or with 28 years credited service regardless of age. A member may elect early retirement with reduced pension benefits payable at age 55 with 25 years of service credit. A Class Three member who has separated from service with at least eight or more years of earned service is eligible for a monthly pension upon satisfying the Rule of 90 requirement that the total of the member's age and the member's credible service equals at least 90 years. Both Class Two and Class Three members are eligible to receive a reduced deferred annuity at age 60 if they satisfy the five- or eight-year earned service requirement, respectively. An incidental death benefit is also available to beneficiaries of active and retired members of employers who participate in the death benefit program.

The annual retirement allowance of eligible retirees or their surviving annuitants is increased by the lesser of one percent or five hundred dollars every July 1. Only those annuitants in receipt of a benefit on July 1 of the preceding year are eligible to receive the increase. Members who retire under the early retirement provisions at age 55 with 25 years of service are not eligible for the benefit adjustment until the second July 1 after reaching age 60 or the second July 1 after the date they would have had 28 years of service credit had they not retired.

• PORS - A Class Two member who has separated from service with at least five or more years of earned service is eligible for a monthly pension at age 55 or with 25 years of service regardless of age. A Class Three member who has separated from service with at least eight or more years of earned service is eligible for a monthly pension at age 55 or with 27 years of service regardless of age. Both Class Two and Class Three members are eligible to receive a deferred annuity at age 55 with five or eight years of earned service, respectively. An incidental death benefit is also available to beneficiaries of active and retired members of employers who participate in the death benefit program. Accidental death benefits are also provided upon the death of an active member working for a covered employer whose death was a natural and proximate result of an injury incurred while in the performance of duty.

The retirement allowance of eligible retirees or their surviving annuitants is increased by the lesser of one percent or five hundred dollars every July 1. Only those annuitants in receipt of a benefit on July 1 of the preceding year are eligible to receive the increase.

#### Contributions

Actuarial valuations are performed annually by an external consulting actuary to ensure applicable contribution rates satisfy the funding parameters specified in Title 9 of the South Carolina Code of Laws. Under these provisions, SCRS and PORS contribution requirements must be sufficient to maintain an amortization period for the financing of the unfunded actuarial accrued liability (UAAL) over a period that does not exceed the number of years scheduled in state statute. Legislation in 2017 increased, but also established a ceiling for SCRS and PORS employee contribution rates. Effective July 1, 2017, employee rates were increased to a capped rate of 9.00 percent for SCRS and 9.75 percent for PORS. The legislation also increased employer contribution rates beginning July 1, 2017 for both SCRS and PORS by two percentage points and further scheduled employer contribution rates to increase by a minimum of one percentage point each year in accordance with the state statute. The General Assembly postponed the one percent increase in the SCRS and PORS employer contribution rates that was scheduled to go into effect beginning July 1, 2020. In accordance with the legislative funding schedule, employer contribution rates will continue to increase by 1 percentage point each year until reaching 18.56 percent for SCRS and 21.24 percent for PORS but may be increased further, if the scheduled contributions are not sufficient to meet the funding periods set for the applicable year. The board shall increase the employer contribution rates as necessary to meet the amortization period set in statute.

Pension reform legislation modified stature such that the employer contribution rates for SCRS and PORS to be further increased, not to exceed one-half of one percent in any one year if necessary, in order to improve the funding of the plans. The statute set rates intended to reduce the unfunded liability of SCRS and PORS to the maximum amortization period of 20 years from 30 years over a ten-year schedule, as determined by the annual actuarial valuations of the plan. Finally, under the revised statute, the contribution rates for SCRS and PORS may not be decreased until the plans are at least 85 percent funded.

Required employee and employer contribution rates<sup>1</sup> are as follows:

Fiscal Year 2023	Fiscal Year 2022
9.00%	9.00%
9.00%	9.00%
9.75%	9.75%
9.75%	9.75%
	9.00% 9.00% 9.75%

<sup>&</sup>lt;sup>1</sup>Calculated on earnable compensation as defined in Title 9 of the South Carolina Code of Laws.

Required employer contribution rates<sup>1</sup> are as follows:

	Fiscal Year 2023 <sup>1</sup>	Fiscal Year 2022 <sup>1</sup>
SCRS		
Employee Class Two	16.41%	15.41%
Employee Class Three	16.41%	15.41%
Employer Incidental Death Benefit	0.15%	0.15%
PORS		
Employee Class Two	18.84%	17.84%
Employee Class Three	18.84%	17.84%
Employer Incidental Death Benefit	0.20%	0.20%
Employer Accidental Death Program	0.20%	0.20%

<sup>&</sup>lt;sup>1</sup>Calculated on earnable compensation as defined in Title 9 of the South Carolina Code of Laws.

<sup>&</sup>lt;sup>2</sup>Of this employer contribution, 5% of earnable compensation must be remitted by the employer directly to the ORP service provider to be allocated to the member's account with the remainder of the employer contribution remitted to the SCRS.

#### **Actuarial Assumptions and Methods**

Actuarial valuations of the ongoing plan involve estimates of the reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and future salary increases. Amounts determined regarding the net pension liability are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. South Carolina state statute requires that an actuarial experience study be completed at least once in each five-year period. An experience report on the Systems was most recently issued for the period ending June 30, 2021.

The June 30, 2022, total pension liability (TPL), net pension liability (NPL), and sensitivity information shown in this report were determined by PEBA's consulting actuary, Gabriel, Roeder, Smith & Company (GRS) and are based on an actuarial valuation performed as of July 1, 2021. The total pension liability was rolled-forward from the valuation date to the plans' fiscal year end, June 30, 2022, using generally accepted actuarial principles. There was no legislation enacted during the 2022 legislative session that had a material change in the benefit provisions for any of the systems.

The following table provides a summary of the actuarial assumptions and methods used to calculate TPL as of June 30, 2022:

	SCRS	PORS
Actuarial cost method	Entry Age	Entry Age
Actuarial assumptions:		
Investment rate of return	7.00%	7.00%
Projected salary increases	3.0% to 11.0%	3.5% to 10.5%
Includes inflation at	2.25%	2.25%
Benefit adjustments	lesser of 1% or	lesser of 1% or
	\$500 annually	\$500 annually

The post-retiree mortality assumption is dependent upon the member's job category and gender. The base mortality assumptions, the 2020 Public Retirees of South Carolina Mortality table (2020 PRSC), was developed using the Systems' mortality experience. The base rates are adjusted for future improvement in mortality using 80% of Scale UMP projected from the year 2020.

Assumptions used in the determination of the June 30, 2022, TPL are as follows.

Former Job Class	Males	Females
Educators	2020 PRSC Males multiplied by 95%	2020 PRSC Females multiplied by 94%
General Employees and Members of the General Assembly	2020 PRSC Males multiplied by 97%	2020 PRSC Females multiplied by 107%
Public Safety and Firefighters	2020 PRSC Males multiplied by 127%	2020 PRSC Females multiplied by 107%

#### **Net Pension Liability**

The NPL is calculated separately for each system and represents that particular system's TPL determined in accordance with GASB No. 67 less that system's fiduciary net position. NPL totals, as of June 30, 2022, for SCRS and PORS are presented below:

YEAR ENDED JUNE 30, 2023

<u>Plan</u>	Total Pension Liability	Plan Fiduciary Net Position	Employers' Net Pension Liability (Asset)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
SCRS	\$56,454,779,872	\$32,212,626,932	\$24,242,152,940	57.1%
PORS	\$8,937,686,946	\$5,938,707,767	\$2,998,979,179	66.4%

The TPL is calculated by the Systems' actuary, and each plan's fiduciary net position is reported in the Systems' financial statements. The NPL is disclosed in accordance with the requirements of GASB 67 in the Systems' notes to the financial statements and required supplementary information. Liability calculations performed by the Systems' actuary for the purpose of satisfying the requirements of GASB Nos. 67 and 68 are not applicable for other purposes, such as determining the plans' funding requirements.

#### **Long-term Expected Rate of Return**

The long-term expected rate of return on pension plan investments is based upon 20-year capital market assumptions. The long-term expected rates of return represent assumptions developed using an arithmetic building block approach primarily based on consensus expectations and market-based inputs. Expected returns are net of investment fees.

The expected returns, along with the expected inflation rate, form the basis for the target asset allocation adopted at the beginning of the 2022 fiscal year. The long-term expected rate of return is produced by weighting the expected future real rates of return by the target allocation percentage and adding expected inflation and is summarized in the table below. For actuarial purposes, the 7 percent assumed annual investment rate of return used in the calculation of TPL includes a 4.75 percent real rate of return and a 2.25 percent inflation component.

		Expected	Long-term Expected
	Policy	<b>Arithmetic Real</b>	Portfolio Real Rate
Allocation/Exposure	Target	Rate of Return	of Return
Public Equity	46.0%	6.79%	3.12%
Bonds	26.0%	-0.35%	-0.09%
Private Equity <sup>1</sup>	9.0%	8.75%	0.79%
Private Debt <sup>1</sup>	7.0%	6.00%	0.42%
Real Assets	12.0%		
Real Estate <sup>1</sup>	9.0%	4.12%	0.37%
Infrastructure <sup>1</sup>	3.0%	5.88%	0.18%
Total Expected Return <sup>2</sup>	100.0%		4.79%
Inflation for Actuarial Purposes			2.25%
			7.04%

<sup>&</sup>lt;sup>1</sup> RSIC staff and consultant will notify the Commission if the collective exposure to Private Equity, Private Debt and Private Real Assets exceeds 30 percent of total plan assets.

<sup>&</sup>lt;sup>2</sup> Portable Alpha Strategies, which are not included in Policy Target, will be capped at 12% of total assets; hedge funds (including all hedge funds used in portable alpha implementation) are capped at 15% of total assets.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2023

#### NOTE 7 - PENSION PLANS (CONTINUED)

#### **Discount Rate**

The discount rate used to measure the TPL was 7%. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers in SCRS and PORS will be made based on the actuarially determined rates based on provisions in the South Carolina Code of Laws. Based on those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the TPL.

#### **Sensitivity Analysis**

The following table presents the NPL calculated using the discount rate of 7 percent, as well as what the NPL would be if it were calculated using a discount rate that is 1.00 percent lower (6 percent) or 1.00 percent higher (8 percent) than the current rate.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate											
System	1.00% Decrease (6.00%)	Current Discount Rate (7.00%)	1.00% Increase (8.00%)								
SCRS	\$3,323,662	\$2,592,310	\$1,984,287								
PORS	1,588,195	1,138,949	771,198								

### <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

At June 30, 2023, the City reported a liability of \$1,596,476 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's portion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined.

For the year ended June 30, 2023, the City recognized pension expense of approximately \$356,000 for its participation in the Plan. The expense amount includes actual employer contributions, changes in deferred outflows and/or inflows of resources related to changes in the employer's proportionate share of the collective pension liability, and differences between actual employer contributions and proportionate share of total employer contributions as reported by PEBA for the year ended June 30, 2022.

At June 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

YEAR ENDED JUNE 30, 2023

SCRS	Ou	eferred tflows of esources	Deferred Inflows of Resources				
Difference between expected and actual experience	\$	22,522	\$	11,297			
Changes of assumptions		83,141		-			
Net difference between projected and actual investment earnings		3,998		-			
Change in allocated proportion		183,074		36,134			
Contributions after the measurement date		263,414					
Total	\$	556,149	\$	47,431			
DODS	Ou	eferred tflows of	In	eferred flows of			

PORS	Ou	tflows of esources	Inflows of Resources				
Difference between expected and actual experience	\$	19,109	\$	22,515			
Changes of assumptions		47,428		-			
Net difference between projected and actual investment earnings		3,440		-			
Change in allocated proportion		93,856		15,185			
Contributions after the measurement date		137,221					
Total	<u>\$</u>	301,054	\$	37,700			

Of the City's deferred outflows of resources relating to pensions, \$263,414 and \$137,221 resulted from contributions to the SCRS and PORS, respectively, subsequent to the measurement date and will be recognized as a reduction of the net pension liability and an increase in pension expense in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as a net increase (net reduction) in pension expense as follows:

		SCRS		PORS	
Fiscal Year	A	mount		 Total	
2024	\$	90,858	\$	51,432	\$ 142,290
2025		97,512		54,396	151,908
2026		(10,671)		(23,967)	(34,638)
2027		67,605		44,272	111,877
Thereafter					 
Total	\$	245,304	\$	126,133	\$ 371,437

#### Additional Financial and Actuarial Information

Information contained in these Notes to the Schedules of Employer and Nonemployer Allocations and Schedules of Pension Amounts by Employer (Schedules) was compiled from the Systems' audited financial statements for the fiscal year ended June 30, 2022, and the accounting valuation report as of June 30, 2022. Additional financial information supporting the preparation of the Schedules (including the unmodified audit opinion on the financial statements and required supplementary information) is available in the Systems' separately issued ACFR. The ACFR of the Pension Trust Funds is publicly available on PEBA's Retirement Benefits' website at www.retirement.sc.gov, or a copy may be obtained by submitting a request to PEBA, PO Box 11960, Columbia, SC 29211-1960.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2023

#### **NOTE 8 – RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. Commercial insurance is carried for all these risks. Settled claims resulting from these risks have not exceeded the insurance coverage limits in any of the past three fiscal years.

#### **NOTE 9 – CONTINGENT LIABILITIES AND COMMITMENTS**

#### Grants

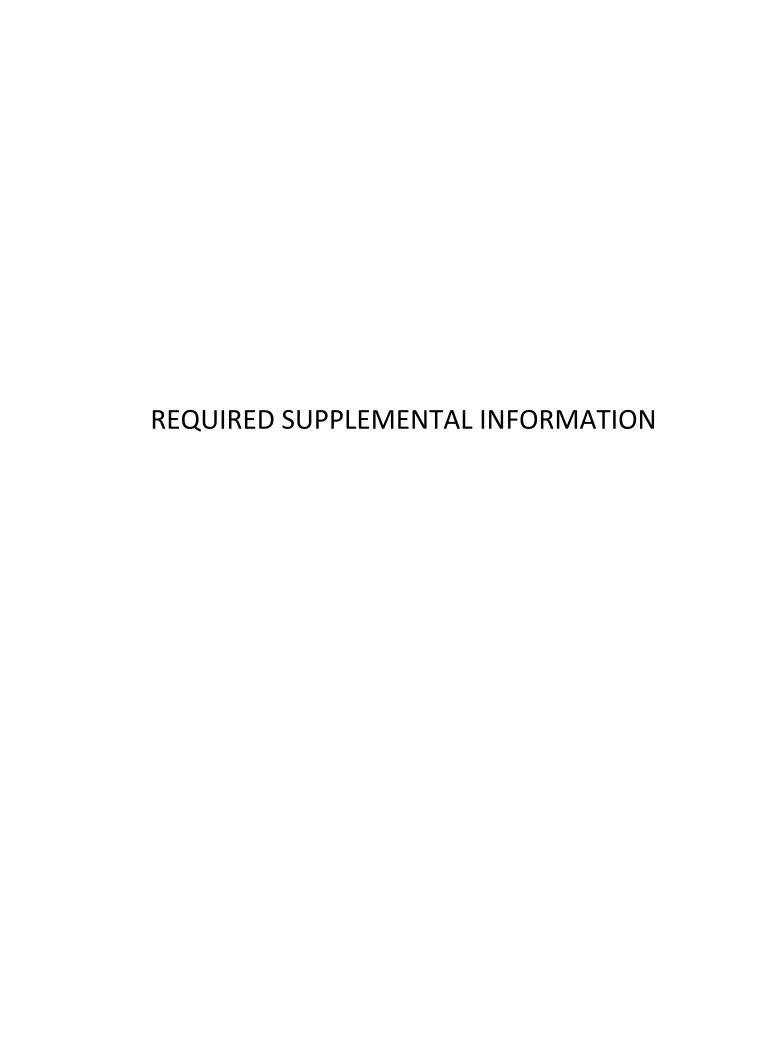
The City receives financial assistance from various federal, state, and local governmental agencies in the form of grants. Disbursements of funds received under these programs generally require compliance with the terms and conditions specified in the grant agreements. The disbursements are also subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements included herein or on the overall financial position of the City at June 30, 2023.

#### Litigation

The City is periodically the subject of litigation by a variety of plaintiffs. The City's management believes that such amounts claimed by these plaintiffs, net of the applicable insurance coverage, are immaterial.

#### **NOTE 10 – SUBSEQUENT EVENTS**

Subsequent events have been evaluated through the date of the auditor's report, which is the date the financial statements were available to be issued.



### BUDGETARY COMPARISON SCHEDULE - GENERAL FUND JUNE 30, 2023

		RIGINAL SUDGET	FINAL BUDGET	ACTUAL	FIN	RIANCE WITH IAL BUDGET POSITIVE NEGATIVE)
REVENUES	-		 			
Property Taxes	\$	659,000	\$ 659,000	\$ 716,549	\$	57,549
Intergovernmental Revenues		389,000	389,000	357,469		(31,531)
Licenses, Permits and Fees		345,650	345,650	346,795		1,145
Fines and Forfeitures		30,000	30,000	86,952		56,952
Miscellaneous and Other		40,000	40,000	459,632		419,632
Payments in Lieu of Taxes and Franchise Fees		53,500	53,500	59,535		6,035
Interest Income		705	705	15,097		14,392
TOTAL REVENUES		1,517,855	1,517,855	2,042,029		524,174
EXPENDITURES						
CURRENT OPERATING						
GENERAL GOVERNMENT						
Administration		454,330	454,330	519,925		(65,595)
Code Enforcement		66,907	66,907	35,683		31,224
PUBLIC SAFETY						
Police		626,144	626,144	646,470		(20,326)
Fire		509,433	509,433	846,075		(336,642)
PUBLIC WORKS						
Streets		111,148	111,148	541,202		(430,054)
Recreation		-	-	48,095		(48,095)
Capital Expenditures		233,807	233,807	159,638		74,169
DEBT SERVICE:						
Principal Retirement		-	 	 27,961		(27,961)
TOTAL EXPENDITURES		2,001,769	2,001,769	 2,825,049		(823,280)
EXCESS (DEFICIENCY) OF REVENUES (UNDER) EXPENDITURES		(483,914)	(483,914)	(783,020)		(299,106)
OTHER FINANCING SOURCES AND (USES)						
Capital Lease Proceeds		145,000	145,000	316,906		171,906
Interfund Transfers In		481,603	481,603	-		(481,603)
Interfund Transfers Out		(142,689)	 (142,689)	 587,481		730,170
NET CHANGE IN FUND BALANCES		-	-	121,367		121,367
FUND BALANCES, BEGINNING		1,365,612	1,365,612	 1,365,612		
FUND BALANCES, ENDING	\$	1,365,612	\$ 1,365,612	\$ 1,486,979	\$	121,367

Note: The budget is presented on the modified accrual basis of accounting, which is consistent with accounting principles generally accepted in the United States of America.

### BUDGETARY COMPARISON SCHEDULE - AMERICAN RESCUE PLAN FUND JUNE 30, 2023

	_	PRIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)		
REVENUES							
Miscellaneous and Other	\$	506,218	\$ 506,218	\$ 	\$	(506,218)	
TOTAL REVENUES		506,218	506,218	 -		(506,218)	
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES		506,218	506,218	-		(506,218)	
OTHER FINANCING SOURCES AND (USES)							
Grant Income		2,323,696	1,333,315	1,169,998		(163,317)	
Interfund Transfers In (Out)		(2,829,914)	(1,839,533)	(1,464,691)		374,842	
NET CHANGE IN FUND BALANCES		-	-	 (294,693)		(294,693)	
FUND BALANCES, BEGINNING		506,218	 506,218	506,218			
FUND BALANCES, ENDING	\$	506,218	\$ 506,218	\$ 211,525	\$	(294,693)	

Note: The budget is presented on the modified accrual basis of accounting, which is consistent with accounting principles generally accepted in the United States of America.

## SCHEDULES OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY SOUTH CAROLINA RETIREMENT SYSTEM AND POLICE OFFICERS RETIREMENT SYSTEM LAST 9 FISCAL YEARS

	 2023	2023 2022		2021	2020		2019		2018		2017		2016		2015	
<u>SCRS</u>																
City's proportion of the net pension liability (asset)	0.010693%		0.009624%	0.009677%		0.010220%		0.009896%		0.009950%		0.011029%		0.011240%		0.011173%
City's proportionate share of the net pension liability (asset)	\$ 2,592,310	\$	2,082,767	\$ 2,472,573	\$	2,333,623	\$	2,217,333	\$	2,239,905	\$	2,355,778	\$	2,131,720	\$	1,923,621
City's covered payroll	\$ 1,273,333	\$	1,087,911	\$ 1,080,077	\$	1,078,647	\$	1,025,479	\$	1,003,884	\$	1,068,002	\$	1,053,881	\$	1,014,312
City's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	203.58%		191.45%	228.93%		216.35%		216.22%		223.12%		220.58%		202.27%		189.65%
Plan fiduciary net position as a percentage of the total pension liability	57.10%		60.70%	50.70%		54.40%		54.10%		53.30%		52.90%		57.00%		59.90%
					2020		2019		2018		2017		2016			
	2023		2022	2021		2020		2019		2018		2017		2016		2015
<u>PORS</u>	 2023		2022	2021		2020		2019		2018		2017		2016		2015
PORS  City's proportion of the net pension liability (asset)	 2023 0.037978%		0.035979%	0.032519%		2020 0.034282%		2019 0.035740%		2018 0.057430%		0.063040%		2016 0.063330%		0.063330%
	\$	\$			\$		\$		\$		\$	_	\$		\$	
City's proportion of the net pension liability (asset)	\$ 0.037978%	\$	0.035979%	0.032519%	\$	0.034282%	\$	0.035740%	\$	0.057430%	\$	0.063040%	\$	0.063330%	\$	0.063330%
City's proportion of the net pension liability (asset) City's proportionate share of the net pension liability (asset)	\$ 0.037978% 1,138,949	\$	0.035979% 925,704	0.032519% \$ 1,078,403	\$	0.034282% 982,514	\$	0.035740% 1,012,676	\$	0.057430% 1,573,440	\$	0.063040% 1,598,892	\$	0.063330%	\$	0.063330% 1,380,362

#### Notes to Schedule:

The amounts presented for each fiscal year were determined as of June 30th of the preceding year.

The City adopted GASB #68/71 during the year ended June 30, 2015. Information before 2015 is not available.

The discount rate was lowered from 7.50% to 7.25% beginning with the year ended June 30, 2017 measurement date. It was again lowered to 7.00% beginning with the year ended June 30, 2022 measurement date.

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the government will present information for those years for which information is available.

## SCHEDULE OF PENSION PLAN CONTRIBUTIONS SOUTH CAROLINA RETIREMENT SYSTEM AND POLICE OFFICERS RETIREMENT SYSTEM LAST 9 FISCAL YEARS

		2023		2022		2021	2020	2019	2018	2017	2016		2015
<u>SCRS</u>							,						
Contractually required contribution	\$	263,414	\$	210,864	\$	169,279	\$ 168,060	\$ 157,051	\$ 139,055	\$ 116,049	\$ 118,121	\$	114,873
Contributions in relation to the contractually required contribution: Contributions from the City		(252,520)		(199,970)		(158,385)	(157,147)	(146,157)	(128,161)	(116,049)	(118,121)		(114,873)
Contributions from the State		(10,894)		(10,894)		(10,894)	(10,913)	(10,894)	(10,894)	-	-		-
Contributions deficiency (excess)	\$	-	\$	-	\$	-	\$ -	\$ -	\$ -	\$ _	\$ -	\$	-
City's covered payroll	\$	1,500,080	\$	1,273,333	\$	1,087,911	\$ 1,080,077	\$ 1,078,647	\$ 102,479	\$ 1,003,884	\$ 1,068,002	\$	1,053,881
Contribution as a percentage of covered payroll		17.56%		16.56%		15.56%	15.56%	14.56%	13.56%	11.56%	11.06%		10.90%
<b>Notes to SCRS Schedule:</b> The City adopted GASB #68/71 during the year ended Jun	e 30, î	2015. Informati	on befo	re 2015 is not avai	lable.								
		2023		2022		2021	2020	2019	2018	2017	2016		2015
<u>PORS</u>											 		
Contractually required contribution	\$	137,221	\$	115,639	\$	98,680	\$ 89,480	\$ 85,820	\$ 80,336	\$ 110,140	\$ 110,418	\$	105,218
Contributions in relation to the contractually													

(90,418)

(8,262)

541,009

18.24%

\$

(81,218)

(8,262)

490,570

18.24%

\$

(77,558)

(8,262)

494,680

16.24%

\$

(72,074)

(8,262)

494,680

16.24%

(110,140)

773,455

14.24%

\$

(110,418)

803,624

13.74%

\$

(105,218)

965,303

10.90%

## covered payroll Notes to Schedule:

City's covered payroll

required contribution: Contributions from the City

Contributions from the State

Contributions deficiency (excess)

Contribution as a percentage of

The City adopted GASB #68/71 during the year ended June 30, 2015. Information before 2015 is not available.

(128,959)

677,969

20.24%

\$

(8,262)

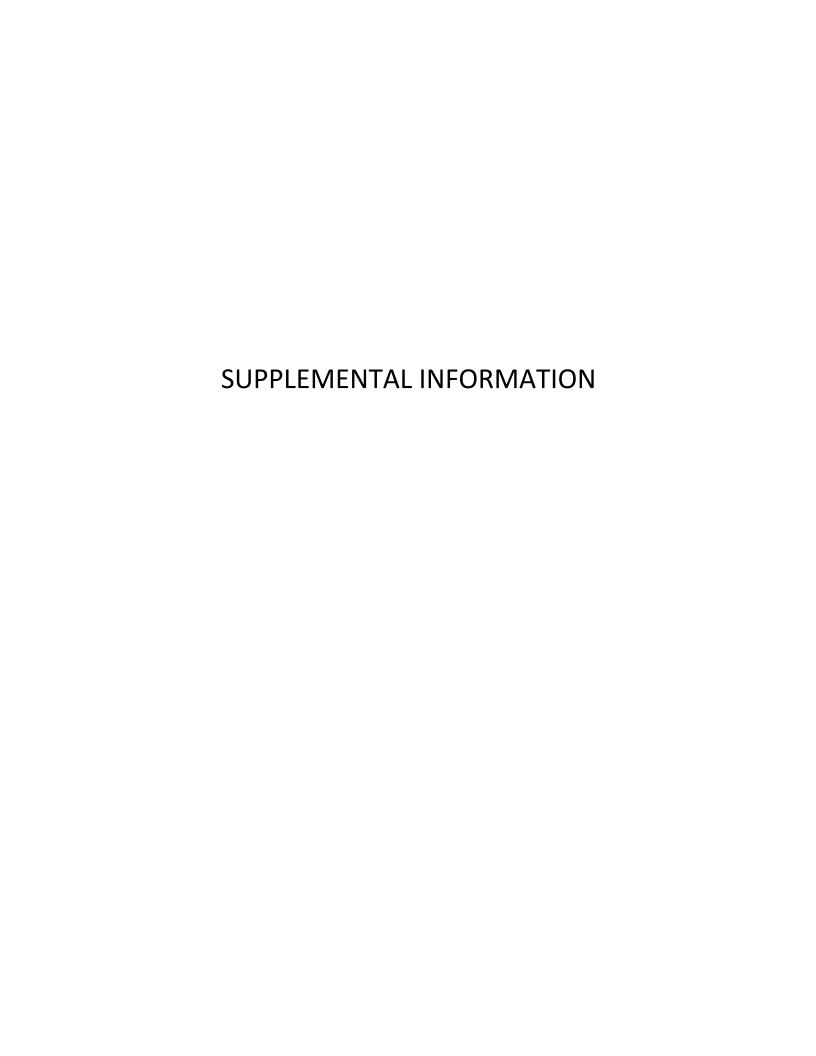
(107,377)

601,034

19.24%

(8,262)

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the government will present information for those years for which information is available.



## COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2023

	HOSPITALITY TAX FUND		FIREMEN'S 1% FUND		RECREATION FUND		TOTAL NONMAJOR SPECIAL REVENUE FUNDS	
ASSETS		_		_		_	· ·	_
Cash and Cash Equivalents	\$	-	\$	-	\$	210,584	\$	210,584
Restricted Assets - Cash and Cash Equivalents		103,628		71,406		-		175,034
Accounts Receivable		16,031		-		45		16,076
TOTAL ASSETS	\$	119,659	\$	71,406	\$	210,629	\$	401,694
LIABILITIES AND FUND BALANCES LIABILITIES								
Accounts Payable	\$	_	\$	_	\$	13,673	\$	13,673
Employee Benefits Withheld and Accrued	ب	_	ب	_	٦	3,888	ب	3,888
TOTAL LIABILITIES						17,561		17,561
FUND BALANCES RESTRICTED FOR:								
Public Safety		-		71,406		-		71,406
Recreation and Tourism		119,659		_		-		119,659
COMMITTED TO:								
Recreation and Tourism		-		-		193,068		193,068
TOTAL FUND BALANCES		119,659		71,406		193,068		384,133
TOTAL LIABILITIES								·
AND FUND BALANCES	\$	119,659	\$	71,406	\$	210,629	\$	401,694

## COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2023

	нс	OSPITALITY TAX FUND	EEMEN'S % FUND	RE	CREATION FUND		TOTAL NONMAJOR SPECIAL REVENUE FUNDS
REVENUES							
Intergovernmental Revenues	\$		\$ 13,647	\$	50,000	\$	63,647
Licenses, Permits and Fees		192,822	-		185,575		378,397
Miscellaneous and Other		3,000	 		26,753		29,753
TOTAL REVENUES		195,822	 13,647		262,328		471,797
EXPENDITURES CURRENT OPERATING							
Public Safety		-	10,915		-		10,915
Recreation and Tourism		141,048	-		453,969		595,017
Capital Expenditures		185,743	-		-		185,743
TOTAL EXPENDITURES		326,791	 10,915		453,969		791,675
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES		(130,969)	2,732		(191,641)		(319,878)
OTHER FINANCING SOURCES (USES)							
Interfund Transfer In (Out)		(189,260)	 -		288,588		99,328
NET CHANGE IN FUND BALANCES		(320,229)	2,732		96,947		(220,550)
FUND BALANCES, BEGINNING		439,888	 68,674		96,121	-	604,683
FUND BALANCES, ENDING	\$	119,659	\$ 71,406	\$	193,068	\$	384,133

## UNIFORM SCHEDULE OF FINES, ASSESSMENTS, AND SURCHARGES (PER ACT 96) YEAR ENDED JUNE 30, 2023

#### FOR THE STATE TREASURER'S OFFICE:

COUNTY / MUNICIPAL FUNDS COLLECTED  BY CLERK OF COURT	General Sessions	Magistrate Court	Municipal Court	<u>Total</u>
Court Fines and Assessments:				
Court Fines and Assessments Collected			\$ 86,952	\$ 86,952
Court Fines and Assessments Remitted to State Treasurer			(50,693)	(50,693)
Total Court Fines and Assessments retained			36,259	36,259
Surcharges and Assessments retained for victim services:				
Surcharges Collected and Retained			923	923
Assessments Retained			3,837	3,837
Total Surcharges and Assessments retained for victim services			\$ 4,760	\$ 4,760

#### FOR THE DEPARTMENT OF CRIME VICTIM COMPENSATION (DCVC)

VICTIM SERVICE FUNDS COLLECTED	<u>Municipal</u>	<u>County</u>	<u>Total</u>
Carryforward from Previous Year – Beginning Balance	\$ -		\$ -
Victim Service Revenue:			
Victim Service Assessments Retained by City/County Treasurer	3,837		3,837
Victim Service Surcharges Retained by City/County Treasurer	923		923
Total Funds Allocated to Victim Service Fund + Beginning Balance (A)	4,760		4,760
Expenditures for Victim Service Program:	<u>Municipal</u>	<u>County</u>	<u>Total</u>
Victim Service Contract(s):			
(1) Oconee County	4,760		4,760
V' ' C ' D (' ()			
Victim Service Donation(s):			
Total Expenditures from Victim Service Fund/Program (B)	4,760		4,760





# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of City Council City of Westminster Westminster, South Carolina

We have audited, in accordance with auditing standards generally accepted in the United States of America and the Standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Westminster, South Carolina (the "City"), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated December 7, 2023.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and responses as 2023-1 that we consider to be significant deficiencies.



Members American Institute of Certified Public Accountants S.C. Association of Certified Public Accountants To the Honorable Mayor and Members of City Council City of Westminster December 7, 2023

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatements, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the deamination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### City's Response to Findings

The City's response to the findings identified in our audit are described in the accompanying schedule of findings and responses. The City's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Very truly yours,

McKinley, Cooper & Co., LLC

Greenville, South Carolina December 7, 2023

#### SCHEDULE OF FINDINGS AND RESPONSES YEAR ENDED JUNE 30, 2023

#### SCHEDULE OF FINDINGS AND RESPONSES

#### 2023-1: Recreation Fees

**Condition:** The City receives fees for various recreation activities. We noted the following issues related to the fees collected by the City:

- There were times when part-time employees received money for sponsorship during events at the Civic Center, but did not receipt the collections.
- We noted limited and inconsistent controls over the Recreation Department cash collection box.
  There is not a clear record of receipts and disbursements. The cash box does not have a set amount
  of cash in the box (each time it is taken out) and the box is not always kept locked on a regular
  basis.
- The Recreation Department also regularly receives cash for payment for uniforms. There is no form
  detailing the name of the coach and the date, the sport, and the number of kids that received
  uniforms and have paid in order to keep track of the amount of funds that have been received by
  the coaches for the uniforms.
- There are no requirements for when the Recreation Department must bring monies collected to the
  City for deposit. There is no limit set for how much can be kept overnight. There is also no record of
  the exchange of cash when the Recreation Director brings the money to the City.
- Supporting documentation for receipts/deposits was sometimes lacking, thus it was difficult to
  determine how much of the funds collected near yearend related to current year recreation
  program versus prepayments for next year programs.

**Criteria:** The City should have adequate internal controls in place to ensure that recreation fees are properly and timely receipted, deposited, and recorded with appropriate supporting documentation.

**Context, Cause and Effect:** The City has been using a decentralized process related to receiving its recreation fees based on past practice, ease of use by participants, and goodwill.

**Recommendation:** The City needs to improve its collection of recreation fees by performing one or more of the following (a) mandating use of receipt books, (b) reconciling receipt books to the deposits made to the bank, (c) limiting the number of people who are allowed to collect fees (and thus who have receipt books), (d) requiring cash boxes to maintain a set amount of funds and to be locked up when not in use, (e) requiring monies collected to be brought to City Hall on a regular basis with a receipt provided to the Recreation Director for the amounts submitted, (f) standardizing forms and procedures used, and/or (g) centralizing all cash collections to City Hall.

**Response:** Management does not anticipate hiring additional accounting staff in the foreseeable future; however, management will consider this recommendation in light of the additional costs necessary for implementation. Management understands it has a duty to consider the projected benefits of additional controls compared to added costs.

#### SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS YEAR ENDED JUNE 30, 2023

#### SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS

#### 2022-1: Recreation Fees

**Condition:** The City receives fees for various recreational activities. There is a lack of internal control due to inadequate collection procedures. Concession and gate fees are collected on site at the fields by City personnel which in most cases are part-time employees.

**Status:** The finding is repeated for the year ended June 30, 2023.